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Twelfth Edition

# Law of Tort

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First published 1992 (print) Second edition published 1995 (print) Third edition published 1997 (print) Fourth edition published 1999 (print) Fifth edition published 2001 (print) Sixth edition published 2003 (print) Seventh edition published 2005 (print) Eighth edition published 2009 (print) Ninth edition published 2009 (print) Tenth edition published 2011 (print) Eleventh edition published 2013 (print and electronic) **Twelfth edition published 2015 (print and electronic)** 

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ISBN: 978-1-292-06282-2 (print) 978-1-292-06287-7 (PDF) 978-1-292-06283-9 (eText)

British Library Cataloguing-in-Publication Data A catalogue record for the print edition is available from the British Library

Library of Congress Cataloging-in-Publication Data A catalog record for the print edition is available from the Library of Congress

10 9 8 7 6 5 4 3 2 1 19 18 17 16 15

Cover: © Fuse / Getty Images

Print edition typeset in 9/12pt Stone Serif ITC Std by 35 Printed in Malaysia

NOTE THAT ANY PAGE CROSS-REFERENCES REFER TO THE PRINT EDITION

# Brief contents

Preface	XV
Table of cases	xvii
Table of statutes and other statutory material	xxxiii
Acknowledgements	xxxvii
Part 1 General principles of tort law	1
1 General principles	3
Part 2 The tort of negligence	31
2 General principles of negligence	33
3 Duty of care	43
4 Psychiatric damage	65
5 Economic loss	83
6 Liability for omissions and third parties	116
7 Liability of public authorities	124
8 Breach of duty and proof of negligence	148
9 Causation and remoteness of damage	166
10 Defences to negligence	206
Part 3 Specific areas of negligence and breach of statutory duty	231
11 Defective premises	233
12 Defective products	262
13 Breach of statutory duty	280
14 Employer's liability	293
15 Medical negligence and related issues	304
Part 4 Torts based on land	329
16 Trespass to land	331
17 Nuisance	342
18 Rylands v Fletcher and liability for fire	377

Part 5 Miscellaneous torts	393
19 Liability for animals	395
20 Trespass to the person	407
21 Defamation	427
22 Privacy	478
23 Deceit, malicious falsehood and passing off	506
Part 6 Parties, defences and remedies	515
24 Vicarious liability	517
25 Joint and several liability	530
26 Limitation	535
27 General defences	543
28 Remedies	547
Glossary of terms Index	570 572

# Contents

Preface	XV
Table of cases	xvii
Table of statutes and other statutory material	xxxiii
Acknowledgements	xxxvii

Part 1	Genera	l principles	of tort	law

1	General principles	3
	Introduction	3
	What is a tort?	3
	Elements of a tort	4
	The interests protected	5
	Fault and strict liability	9
	Objectives of tort	12
	Alternative systems of compensation	14
	A compensation culture?	15
	The boundaries of tort	17
	Tort and crime	20
	The position of minors	20
	The Human Rights Act 1998	21
	Human rights and tort law	25
	Access to justice	25
	Summary	26
	Further reading	28
	-	

# Part 2 The tort of negligence

2 General principles of negligence	33
Elements of the tort	33
History of negligence	34
The interests protected	36
Problem areas	37
Liability in contract and tort	39
Summary	42
Further reading	42

#### 3 Duty of care

Introduction	43
Historical development	44
Other tests	58
Conclusion	61
Summary	63
Further reading	64

#### 4 Psychiatric damage

Introduction	65
Problems raised	66
The medical background and public scepticism	66
Historical development	68
Types of claim	69
Primary and secondary victims	69
Primary victims	70
Secondary victims	75
Conclusion	80
Summary	81
Further reading	82

#### 5 Economic loss

83

43

65

Introduction	83
Arguments against the recovery of pure economic loss in negligence	84
Historical development	86
Development of the Hedley Byrne principle	88
Development of liability for economic loss outside the Hedley Byrne principle	98
The extended <i>Hedley Byrne</i> principle	104
Conclusions	108
A new matrix for economic loss?	110
Summary	114
Further reading	115

6	Liability for	omissions and	l third	parties	116
---	---------------	---------------	---------	---------	-----

Introduction	116
Liability for omissions	116
Liability for the acts of third parties	121
Summary	123
Further reading	123

# 7 Liability of public authorities124Introduction124The framework for actions126

#### CONTENTS

	Human rights	131
	The 'education' cases	139
	Summary	146
	Further reading	147
8	Breach of duty and proof of negligence	148
	Introduction	148
	The reasonable man test	149
	Factors determining negligence	152
	Proof of negligence	160
	Summary	164
	Further reading	165
9	Causation and remoteness of damage	166
	Introduction	166
	Factual causation	167
	Remoteness of damage	188
	Novus actus interveniens	196
	Conclusion	200
	Summary	204
	Further reading	205
10	Defences to negligence	206
	Introduction	206
	Volenti non fit injuria	207
	Contributory negligence	212
	Ex turpi causa	221
	The rescue cases	227
	Summary	228
	Further reading	229

# Part 3 Specific areas of negligence and breach of statutory duty

11	Defective premises	233
	Introduction	233
	Occupiers' liability	233
	Landlord's liability	252
	Builder's liability	254
	Question	259
	Summary	260
	Further reading	261

#### 12 Defective products

12	Defective products	262
	Introduction	262
	Liability in contract	263 263
	The negligence action The narrow rule in <i>Donoghue</i> v <i>Stevenson</i>	263
	Consumer Protection Act 1987	269
	Compensation culture	277
	Question	277
	Summary	278
	Further reading	279
13	Breach of statutory duty	280
	Introduction	280
	Does the statute give rise to an action for damages?	281
	Was the duty owed to the claimant?	287
	Breach of duty	287
	Causation	289
	Defences	290
	Breach of statutory duty and negligence European legislation	290 291
	Summary Further reading	291 292
		LJL
14	Employer's liability	293
	Introduction	293
	The employer's personal duty of care	294
	Defences	298
	Question	302
	Summary	303
	Further reading	303
15	Medical negligence and related issues	304
	Introduction	304
	The battery action	306
	The negligence action	315
	Summary	326
	Further reading	327

## Part 4 Torts based on land

16	Trespass to land	331
	Introduction	331
	Forms of trespass to land	332
	Title of the claimant	335

#### CONTENTS

	Defences	336
	Remedies	338
	Summary	341
	Further reading	341
17	Nuisance	342
	Introduction	342
	Statutory nuisances	344
	Public nuisance	344
	Private nuisance	347
	Question	354
	Nuisance and fault	362
	Remedies	363
	Defences	366
	Question	367
	Nuisance and human rights	369
	Question	373
	Summary	374
	Further reading	375
18	Rylands v Fletcher and liability for fire	377
	Introduction	377
	The claimant's case	379
	Defences	385
	The future of Rylands v Fletcher	388
	Liability for fire	390
	Summary	391
	Further reading	392
	-	

#### Part 5 Miscellaneous torts

19	Liability for animals	395
	Introduction	395
	Dangerous and non-dangerous animals	396
	Trespassing livestock	403
	Special liability for dogs	405
	Remoteness of damage	405
	Summary	406
	Further reading	406
20	Trespass to the person	407
	Introduction	407
	Battery	410
	Assault	411

	Defences to assault and battery	412
	False imprisonment	414
	Intentional infliction of emotional or physical harm	419
	Question	424
	Summary	425
	Further reading	426
21	Defamation	427
	Introduction	427
	Reform	428
	Features of defamation	428
	Damages	430
	Libel and slander	432
	The claimant's case	433
	Defamatory meaning	433
	Reference to the claimant	438
	Publication	440
	Libel and internet publication	443
	Defences	444
	Truth (justification)	445
	Honest opinion	447
	Absolute privilege	454
	Qualified privilege	456
	Remedies	470
	Parties	471
	Rehabilitation of Offenders Act 1974	471
	Defamation and the Human Rights Act 1998	472
	Question	474
	Summary	475
	Further reading	476
22	Privacy	478
	Introduction	478
	What is privacy?	479
	The general principle	481
	The position in English law	481
	Case law and principles on privacy since the Human Rights $\operatorname{Act}$ 1998	487
	Limits to protection	500

500 501

503

503

504

506

506

509

Remedies

Summary

Deceit

Further reading

Malicious falsehood

Conclusions on privacy

23 Deceit, malicious falsehood and passing off

Passing off	511
Summary	513
Further reading	513

Pa	art 6 Parties, defences and remedies	
24	Vicarious liability	517
	Introduction	517
	Justification for imposing vicarious liability	518
	Who is an employee?	519
	In the course of employment The employer's indemnity	522 526
	Employers and independent contractors	526
	Principal and agent	528
	Conclusion	528
	Summary	528
	Further reading	529
25	Joint and several liability	530
	Introduction	530
	Successive actions	531
	Contribution between tortfeasors	532
	Summary Further reading	533 534
	Future reading	554
26	Limitation	535
	Introduction	535
	Accrual of causes of action	536
	Limitation periods Defective buildings and latent damage	536 540
	Miscellaneous limitation periods	541
	Fraud or concealment	541
	Summary	541
	Further reading	542
27	General defences	543
	Introduction	543
	Mistake	543
	Inevitable accident	545
	Necessity	545
	Summary	546
		xiii

#### 28 Remedies

	Remedies	547
	Introduction	547
	Damages	547
	Effect of death on an award of damages for personal injuries	561
	Injunctions	565
	Self-help	565
	Question	565
	Summary	567
	Further reading	569
<b>۔</b>	ssan, of terms	570

Glossary of terms	570
Index	572

### Preface

The major area of change since the last edition has been defamation. The Defamation Act 2013 is now in force. Whether it will make a substantial difference to litigation in defamation is still a matter of controversy. Perhaps the major legal innovations have yet to come in the area of new technology. What was noticeable in the Leveson Report was that it shone a spotlight on what is a fading and obsolete method of reporting, newspapers. The more complex area of new technology must wait for another day.

Nuisance has also had a relatively lively period with decisions in *Lawrence* v *Fen Tigers* and *Barr* v *Biffa*.

The structural change to the book is the addition of an extra chapter on Liability of public authorities (Chapter 7). This topic was previously dealt with in the old Chapter 6. The much litigated area of liability of the police in negligence has moved from Chapter 3 to the new Chapter 7.

Thanks go to the editorial and sales staff at Pearson for their great assistance.

My thanks go to my wife Joan for her support and to my former colleagues and students at Liverpool John Moores University for everything they have taught me.

I have attempted to state the law as it was at 20 July 2014.

John Cooke 22 July 2014

## Table of cases

- 4 Eng Ltd *v* Harper [2008] EWHC 915 (Ch) *187*, *508*, *513*
- A (children) (conjoined twins: surgical separation), *Re* [2001] Fam 147 *311*
- A *v* B (a company) [2002] 2 All ER 545 491, 498
- A v Hoare [2006] 1 WLR 2320 (CA); [2008] 2 All ER 1 (HL) *420, 538, 539, 542*
- A v Liverpool City Council [1981] 2 All ER 385; [1982] AC 363 286
- A v National Blood Authority [2001] 3 All ER 289 269, 271, 274, 276
- AB v Ministry of Defence [2012] UKSC 9 539
- AB v South West Water Services Ltd [1993] 1 All ER 609 549, 550, 551
- AB v Thameside & Glossop Health Authority [1997] 8 Med LR 91 79

AK (adult patient) (medical treatment: consent), *Re* [2001] 1 FLR 129 *308* 

- Abouzaid *v* Mothercare (UK) Ltd [2000] EWCA Civ 348; [2000] All ER (D) 2436 (Dec) *271, 276*
- Acton *v* Graham Pearce [1997] 3 All ER 909 56
- Addie v Dumbreck Collieries [1929] AC 358 244
- Admiralty Comrs *v* SS Volute [1922] 2 AC 242 *218* Airedale NHS Trust *v* Bland [1993] 1 All ER 821 *24*,
- 307, 326
- Ajinomoto Sweeteners Europe SAS *v* Asda Stores Ltd [2009] EWHC 1717 (QB); [2010] QB 204; [2010] 2 All ER 311 *510*

Alcoa Minerals of Jamaica Inc *v* Broderick [2000] 3 WLR 23 *195* 

Alcock *v* Chief Constable of the South Yorkshire Police [1991] 4 All ER 907 (HL); *affirming* [1991] 3 All ER 88 (CA); *reversing in part* [1992] 1 AC 310 (QBD) 62, 69, 73, 77–9, 81, 82, 300

Alexandrou v Oxford [1993] 4 All ER 328 52, 128-30, 135

Aliakmon, The. See Leigh & Sillavan Ltd v Aliakmon Shipping Co Ltd

Alker v Collingwood Housing Association [2007] 1 WLR 2230 253 Allason v Haines [1996] EMLR 143 455 Allen v Gulf Oil Refining Ltd [1981] 1 All ER 353 368, 371, 375 Allied Maples Group *v* Simmons & Simmons [1995] All ER 907; [1995] 1 WLR 1602 186 Allin *v* City & Hackney Health Authority [1996] 7 Med LR 91 79 Allsop *v* Church of England Newspaper Ltd [1972] 2 QB 161 436 Ancell v McDermott [1993] 4 All ER 355 130 Anchor Brewhouse Developments Ltd v Berkley House (Dockland Developments) Ltd (1987) 38 BLR 82 334 Anderson v Newham College of Further Education [2003] ICR 212 217 Anderson v Oppenheimer (1880) 5 QBD 602 380 Andreae v Selfridge & Co Ltd [1938] Ch 1 359 Andrews v Schooling [1991] 3 All ER 723 256 Aneco Reinsurance Underwriting Ltd (In Liquidation) v Johnson & Higgins [2002] 1 Lloyd's Rep 157 94 Angel v H Bushel Ltd [1968] 1 QB 813 470 Anns v Merton London Borough Council [1978] AC 728 45-7, 51, 63, 100, 103, 256, 257 Archer v Brown [1984] 2 All ER 267 551, 567 Argyll (Duchess) v Duke of Argyll [1967] Ch 302 485 Arthur v Anker [1996] 2 WLR 602 339 Ashley *v* Chief Constable of Sussex Police [2007] 1 WLR 398 (CA); [2008] UKHL 25; [2008] 3 All ER 573 (HL) 20, 408, 413, 544, 545 Ashton *v* Turner [1981] QB 137 225, 226, 566 Associated Provincial Picture Houses Ltd v Wednesbury Corpn [1948] 1 KB 223 128, 130 Aswan Engineering Establishment Cov Lupdine Ltd [1987] 1 All ER 135 268 Atkinson v Newcastle Waterworks Co (1877) 2 ExD 441 282 Attia v British Gas plc [1987] 3 All ER 455 65, 80 Attorney General *v* Cory Brothers & Co Ltd [1921] 1 AC 521 380, 389 Attorney General v Guardian Newspapers (No 2) (Spycatcher case) [1990] 1 AC 109 486

Attorney General v PYA Quarries Ltd [1957] 2 QB 169 344, 374 Attorney General v Times Newspapers [1973] QB 710 268 Austin v Metropolitan Police Commissioner [2009] UKHL 5; [2009] 2 WLR 372; [2009] 3 All ER 455 (HL); affirming [2008] 1 All ER 564; [2007] EWCA Civ 989 (CA); affirming [2005] EWHC 480 (QB) (QBD) 414, 417 B (adult: refusal of medical treatment), Re [2002] 2 All ER 449 308 Badger v Ministry of Defence [2006] 3 All ER 173 215 Bailey v Ministry of Defence [2008] EWCA Civ 883 170, 184, 187, 323, 326 Baker *v* T E Hopkins & Son Ltd [1959] 1 WLR 966 211, 228 Baker v Willoughby [1970] AC 467 180, 181, 204 Banque Bruxelles Lambert SA v Eagle Star Insurance Co Ltd [1995] 2 All ER 769 93, 193 Barber v Somerset County Council [2004] 2 All ER 385 299-300 Barclays Bank plc *v* Fairclough Building Ltd [1995] 1 All ER 289 214 Barker v Corus UK Ltd [2006] 3 All ER 785 8, 173-5, 177, 178, 533 Barkway v South Wales Transport Co Ltd [1950] 1 All ER 392 162 Barnes v Lucille Ltd (1907) 96 LT 680 399 Barnett v Chelsea and Kensington Hospital Management Committee [1969] 1 QB 428 168 Barr v Biffa Waste Services Ltd [2012] EWCA Civ 312; [2012] 3 All ER 380 xv, 358 Barrett v Enfield London Borough Council [1999] 3 All ER 193; [1999] 3 WLR 79 23, 53, 54, 143 Barrett v Ministry of Defence [1995] 3 All ER 86 120, 131, 142, 209 Basely v Clarkson (1681) 3 Lev 37 322 Batty v Metropolitan Realisations Ltd [1978] QB 554 39 Baturina v Times Newspapers [2011] EWCA Civ 308 437 Bayoumi v Protim Services Ltd [1996] EGCS 187 256 Behrens v Bertram Mills Circus [1957] 2 QB 1 396 Bellew v Cement Co Ltd [1948] IR 61 361 Benjamin v Storr (1874) LRCP 400 346 Bernstein (Lord) v Skyviews & General Ltd [1978] QB 479 334 Berry v Humm & Co [1915] 1 KB 627 562 Bhamra v Dubb [2010] EWCA Civ 13 49 Bird v Jones (1845) 7 QB 742 414

Bisset v Wilkinson [1927] AC 177 507 Blake v Barnard (1840) 9 C&P 626 412 Blake v Galloway [2004] 3 All ER 315 208 Blyth v Birmingham Waterworks Co (1856) 11 Ex 781 149 Blyth v Bloomsbury Health Authority (1987) 5 PN 167 322 Bocardo SA v Star Energy UK Onshore Ltd [2010] UKSC 35 335 Bogle v McDonald's Restaurants Ltd [2002] EWHC 490 277 Bolam v Friern Hospital Management Committee [1957] 2 All ER 118; [1957] 1 WLR 582 85, 154, 155, 308, 309, 316-19, 321, 322, 326 Bolitho v City and Hackney Health Authority [1997] 3 WLR 1151 154, 155, 171, 317, 319, 322, 324, 326, 327 Bollinger (J) v Costa Brava Wine Co Ltd [1960] Ch 262 512 Bolton v Stone [1951] 1 All ER 1078; [1951] AC 850 156, 158, 159, 248, 346, 359 Bone *v* Seale [1975] 1 All ER 787; [1975] 1 WLR 797 365 Bonnard v Perryman [1891] 2 Ch 269 471 Bonnick v Morris [2003] 1 AC 300 462 Bonnington Castings Ltd v Wardlaw [1956] AC 613 170 Bookbinder v Tebbitt [1989] 1 All ER 1169 447 Bourhill v Young [1943] AC 92 49, 62, 63 Bowater v Rowley Regis Corp [1944] KB 476 208 Bower v Peate (1876) 1 OBD 321 351 Bowlt v Clark [2006] All ER (D) 295 (Jun) 400 Boyle v Kodak [1969] 1 WLR 661 290 Boyton v Willment Bros Ltd (1971) (unreported) 302 Bradford Corp v Pickles [1895] AC 587 10, 27, 360 Breeden v Lampard 21 March 1985 (unreported) 399 Brice v Brown [1984] 1 All ER 997 80 Bridlington Relay Co v Yorkshire Electricity Board [1965] Ch 436 359, 360 Bristol & West Building Society v Fancy & Jackson [1997] 4 All ER 582 186, 214 Bristol & West Building Society *v* Mothew [1996] 4 All ER 698 185, 186 British Celanese v A H Hunt [1969] 1 WLR 959 381 British Chiropractic Association v Singh [2010] EWCA Civ 350 453 British Railways Board v Herrington [1972] 1 All ER 748; [1972] AC 877 244, 249 Brooke v Bool [1928] 2 KB 578 530 Brooks *v* Metropolitan Police Commissioner [2005]

2 All ER 489 135, 138

Brown v KMR Services [1995] 4 All ER 598 185, 193 Brown v Ministry of Defence [2006] All ER (D) 133 (May) 557 Brown v Rolls-Royce Ltd [1960] 1 WLR 210 153 Brown of Madingly (Lord) v Associated Newspapers Ltd [2007] 3 WLR 289 (HL); affirming [2007] EWHC 202 (QB); [2007] All ER (D) 11 (May) (QBD) 499 Bryanstone Finance Co Ltd v de Vries [1975] 2 All ER 609 459 Bull v Devon AHA [1993] 4 Med LR 117 315 Bunker v Charles Brand & Son Ltd [1969] 2 QB 480 235 Bunt v Tilley [2006] 3 All ER 336 442 Burnie Port Authority v General Jones Pty Ltd (1994) 120 ALR 42 379, 388 Burstein v Associated Newspapers Ltd [2007] 4 All ER 319 452 Butterfield v Forrester (1809) 11 East 60 213 Byrne v Deane [1937] 1 KB 818 437, 440 C (a child) (HIV testing), Re [2000] Fain 48 311 C v D [2006] EWHC 166 (QB); [2006] All ER (D) 329 (Feb) 420 CJD Litigation: Group B Plantiffs v Medical Research Council [2000] Lloyd's Rep Med 161 75 Cadbury-Schweppes Pty Ltd v Pub Squash Co Pty Ltd [1981] 1 WLR 193 512 Calgarth, The [1927] P 93 237, 245 Caltex Oil (Australia) Pty Ltd v The Dredge Willemstad (1976) 136 CLR 529 103, 112 Calvert v William Hill Credit Ltd [2008] All ER (D) 170 (Mar); [2008] EWHC 454 (Ch); [2008] EWCA Civ 1427 (CA) 113 Cambridge Water Cov Eastern Counties Leatherwork plc [1994] 1 All ER 53; [1994] 2 AC 264 351, 363, 373, 374, 377-82, 384, 389-92 Campbell v Mirror Group Newspapers [2002] All ER (D) 448 (Mar) (QB); [2003] 1 All ER 224 (CA); [2004] 2 All ER 995 (HL) 489, 491, 493, 497, 501, 503 Campbell v Mirror Group Newspapers (No 2) [2005] 4 All ER 793 430, 481 Campbell v Newsgroup Newspapers [2002] All ER (D) 513 (Jul) 430, 470 Canadian National Railway Co v Norsk Pacific Steamship Co [1992] 1 SCR 1021 103, 112 Candler v Crane, Christmas & Co [1951] 2 KB 164 86,96 Candlewood Navigation Corp Ltd v Mitsui OSK Lines Ltd (The Mineral Transporter) [1986] 1 AC 1 101 Canterbury v Spence (1972) 464 F 2d 772 321

Caparo Industries plc v Dickman [1990] 2 AC 605; [1990] 1 All ER 568 47, 48, 50, 60, 61, 63, 91, 94-6, 97, 115, 144 Capital & Counties Bank Ltd v Henty (1882) 7 App Cas 741 435 Capital & Counties plc v Hampshire County Council [1997] QB 1004; [1997] 2 All ER 865 52, 53, 56, 128, 129, 130, 144 Carmarthenshire County Council *v* Lewis [1955] 1 All ER 565 121 Carslogie Steamship Co v Royal Norwegian Government (The Carslogie) [1952] AC 292 198, 205 Carstairs v Taylor (1871) LR 6 Ex 217 380 Cartledge v E Jobling & Sons Ltd [1963] AC 758 537 Carty v Croydon London Borough Council [2005] 2 All ER 517 153 Cassell & Co Ltd v Broome [1972] AC 1027 470, 549 Cassidy v Daily Mirror Newspapers Ltd [1929] 2 KB 331 437 Cassidy v Ministry of Health [1951] 2 KB 343 315, 320 Castle v St Augustine's Links (1922) 38 TLR 615 345, 373 Caswell v Powell Duffryn Associated Collieries Ltd [1940] AC 152 217 Cattle v Stockton Waterworks Co (1875) LR 10 QB 453 86.114 Cavalier v Pope [1906] AC 428 252, 261 Century Insurance Co v Northern Ireland Road Transport Board [1942] AC 509 523 Chadwick v British Railways Board [1967] 1 WLR 912 68, 73, 227 Chapman v Lord Ellesmere [1932] 2 KB 431 445 Charing Cross Electricity Co v Hydraulic Co [1914] 3 KB 772 388 Charleston v News Group Newspapers [1995] 2 All ER 313 434 Charman v Orion Publishing Group Ltd [2008] 1 All ER 750 467 Chatterton v Gerson [1981] QB 432 307 Chaudhry v Prabhaker [1988] 3 All ER 718 89 Cheng Albert *v* Tse Wai Chun Paul (Final appeal (civil) no 12 of 2000) (2000) 10 BHRC 525, HK CFA 451 Chester v Afshar [2005] 1 AC 134; [2004] 4 All ER 587 (HL); [2002] 3 All ER 552 (CA) 178, 180, 323, 325-7 Chic Fashions (West Wales) Ltd v Jones [1968] 2 QB 299 334 Chipchase v British Titan Products Co Ltd [1956] 1 QB 545 288

Christie v Davey [1893] 1 Ch 316 10, 27, 361

TABLE OF CASES

Church of Jesus Christ of Latter Day Saints (Great Britain) v West Yorkshire Fire and Civil Defence Authority [1997] 2 All ER 865 52, 53, 56, 128, 129 Church of Scientology of California v Johnson-Smith [1972] 1 QB 522 455 Cinnamond v British Airports Authority [1980] 2 All ER 368 334 Claimants appearing on the Register of the Corby Group Litigation v Corby Borough Council [2008] EWCA Civ 463; [2009] QB 335 346 Clift v Slough BC [2010] EWCA 1484 460 Clunis v Camden and Islington Health Authority [1998] 3 All ER 180 203, 204, 223, 224 Cocks v Thanet District Council [1983] 2 AC 286 283 Coco v AN Clarke (Engineers) Ltd [1968] FSR 415 485 Collins v Wilcock [1984] 3 All ER 374 410, 411 Coltman v Bibby Tankers Ltd [1988] AC 276 296 Colvilles v Devine [1969] 1 WLR 475 163 Commission of the European Communities v UK [1997] All ER (EC) 481 276 Condon v Basi [1985] 2 All ER 453 208 Connor v Surrey County Council [2010] EWCA Civ 286 127, 145 Consorzio del Proscuitto di Parma v Marks & Spencer plc [1991] RPC 351 511 Conway v George Wimpey & Co Ltd [1951] 2 KB 266 523 Co-operative Group (CWS) Ltd *v* Pritchard [2011] EWCA Civ 329; [2012] 1 All ER 205 214, 414 Cook v Alexander [1974] QB 279 457 Cook v Lewis [1952] 1 DLR 1 179 Cook v Square D Ltd [1992] ICR 262 297 Cooke v United Bristol Healthcare NHS Trust [2004] 1 All ER 797 556 Cope v Sharp [1912] 1 KB 496 337 Corr (administratrix of Corr decd) v IBC Vehicles Ltd [2006] 2 All ER 929 (CA); [2008] UKHL 13; [2008] 2 WLR 499; [2008] 2 All ER 943 (HL) 201, 223, 566 Costello v Chief Constable of Northumbria Police [1999] 1 All ER 550 135 Cotton *v* Derbyshire Dales District Council (1994) *Times*, 20 June 243 Credit Lyonnais Bank Nederland NV v Export Credits Guarantee Dept [1999] 1 All ER 929 526 Crofter Hand Woven Harris Tweed Co Ltd v Veitch [1942] AC 435 11 Croke v Wiseman [1981] 3 All ER 852 557 Cummings *v* Grainger [1977] QB 397; [1977] 1 All ER 104 398. 403 Curistan v Times Newspapers [2007] 4 All ER 486 458 Curtis v Betts [1990] 1 WLR 459 397-9

Customs and Excise Commissioners *v* Barclays Bank plc [2006] 4 All ER 256 *60*, *91*, *107*, *115* Cutler *v* United Dairies [1933] 2 KB 297 *227* 

Cutler *v* Wandsworth Stadium [1949] AC 398; [1949] 1 All ER 544 *284* 

- D v East Berkshire Community Health NHS Trust; K and another v Dewsbury Healthcare NHS Trust; K and another v Oldham NHS Trust [2003] 4 All ER 796 (CA); [2005] 2 All ER 443 (HL) *55, 131, 139, 142, 285*
- D & F Estates Ltd v Church Commissioners for England [1988] 2 All ER 992 *100*, *101*, *256–8*, *261*
- DP and another v United Kingdom [2002] 3 FCR 385 131
- DPP v Jones [1999] 2 All ER 257 333
- Daborn v Bath Tramways [1946] 2 All ER 333 157
- Dann v Hamilton [1939] 1 KB 509 208, 210-12
- Darby v National Trust [2001] PIQR P372 158, 238, 247
- Davie v New Merton Board Mills Ltd [1959] AC 604 296
- Davies v Davies [1975] QB 172 405
- Davies *v* Mann (1842) 10 M&W 546 213
- Davies v Powell Duffryn Collieries Ltd [1942] AC 601 562
- Davies v Swan Motor Co (Swansea) Ltd [1949] 2 KB 291 215
- Daw v Intel [2007] 2 All ER 126 300

De Beers Abrasive Products Ltd *v* International General Electric Co of New York [1975] 1 WLR 972 *510* 

- Defreitas v O'Brien [1995] 6 Med LR 108 318
- Delaney *v* Pickett [2011] EWCA Civ 1532; [2012] 1 WLR 2149 *222*

Delaware Mansions Ltd v Westminster City Council [2002] 1 AC 321 352, 366

Dennis *v* Ministry of Defence [2003] EWHC 793 (QB); [2003] All ER (D) 300 (Apr) *361, 365, 560* 

Derbyshire County Council v Times Newspapers Ltd [1993] AC 534 471–3, 488

- Derry v Peek (1889) 14 App Cas 337 86, 87, 507
- Dickins v O2 plc [2008] EWCA Civ 1144 301
- Dixon *v* Were [2004] EWHC 2273 (QB); [2004] All ER (D) 356 (Oct) 555, 556
- Dobson *v* Thames Water Utilities Ltd (Water Services Regulation Authority (Ofwat) intervening) [2009] EWCA Civ 28; [2008] 2 All ER 362 *350*, *366*, *369*, *371*, *372*, *560*
- Donoghue *v* Folkestone Properties Ltd [2003] 3 All ER 1101 248

Donoghue v Stevenson [1932] AC 562 34, 35, 44, 45, 47, 63, 83, 84, 99, 116, 262–9, 278

Dooley *v* Cammell Laird & Co Ltd [1951] 1 Lloyd's Rep 271 *68, 74, 75* 

Doughty *v* Turner Manufacturing Co Ltd [1964] 1 QB 518 *190* 

Douglas v Hello! Ltd [2001] QB 967; [2001] 2 WLR 992 487, 492

Douglas v Hello! Ltd (No 3) [2005] 4 All ER 128 497

Douglas *v* Hello! Ltd (Nos 5 and 6) [2006] QB 125 492

Dove v Banhams Patent Locks [1983] 1 WLR 1436 536

Downs v Chappell [1996] 3 All ER 344 185

Doyle *v* Olby (Ironmongers) Ltd [1969] 2 QB 158 *196,* 508

Draper *v* Hodder [1972] 2 QB 556 395

Dubai Aluminium Co Ltd *v* Salaam [2003] 2 AC 366 *519, 522, 525, 526* 

Dulieu *v* White & Sons [1901] 2 KB 669 68, 71

Dunne v North Western Gas Board [1964] 2 QB 806 386

Dymond v Pearce [1972] 1 QB 497 347

EEPTU v Times Newspapers Ltd [1980] 1 All ER 1097 471

E v Dorset County Council, See X (minors) v Bedfordshire County Council

E *v* English Province of Our Lady of Charity [2011] EWHC 2871 *518* 

Easson v London & North Eastern Railway [1944] 1 KB 421 *161* 

Eastern and SA Telegraph Co Ltd *v* Cape Town Tramways Co Ltd [1902] AC 381 387

Elguzouli-Daf *v* Commissioner of Police for the Metropolis [1995] QB 335 *130* 

Elias *v* Pasmore [1934] 2 KB 164 333

Ellison *v* Ministry of Defence (1997) 81 BLR 101 *379, 381* 

Entick *v* Carrington (1765) 19 State Trials 1029 332 Esso Petroleum Co Ltd *v* Mardon [1976] QB 801 39, 89, 507

Esso Petroleum Co Ltd v Southport Corp [1956] AC 218 331

Evans *v* Kosmar Villa Holidays [2008] 1 All ER 530 *239* Evans *v* Triplex Glass Co Ltd [1936] 1 All ER 283 *266* Even Warnink BV *v* Townend & Sons (Hull) Ltd [1979]

AC 731 *511, 513* 

F v West Berkshire Health Authority [1989]
2 All ER 545 *309*, *312*, *326*, *337*, *411*, *425*, *545*Fagan v Metropolitan Police Commissioner [1969]
1 QB 439 *410*

Fairchild v Glenhaven Funeral Services Ltd [2002] 1 WLR 1052 (CA); [2003] 1 AC 32; [2002] 3 All ER 305 (HL) 168–70, 172–7, 179, 180, 183, 197, 204, 205, 235, 324, 325, 533

Farrell *v* Avon Health Authority [2001] Lloyd's Rep Med 458 75

Farrell v Merton, Sutton and Wandsworth Hospital (2000) 57 BMLR 158 75, 79

Ferguson v British Gas Trading Ltd [2009] EWCA Civ 46 423

Ferguson v Welsh [1987] 3 All ER 777 237

Fitzgerald v Lane [1989] AC 328; [1987] 2 All ER 455 179, 220, 533

Flood *v* Times Newspapers [2012] UKSC 11; [2012] 4 All ER 913 (SC); *reversing* [2010] EWCA Civ 804 (CA), *reversing* [2009] EWHC 2375 (QB) 458, 465–8

Fowler *v* Lanning [1959] 1 QB 426 409

French *v* Chief Constable of Sussex [2006] EWCA Civ 312; [2006] All ER (D) 407 (Mar) *300* 

Fritz v Hobson (1880) 14 Ch D 542 346

Froggatt v Chesterfield & North Derbyshire Royal Hospital NHS Trust [2002] All ER (D) 218 (Dec) 80

Froom v Butcher [1976] QB 286 216

Fytche v Wincanton Logistics plc [2004] 4 All ER 221 288

GKR Karate (UK) Ltd *v* Yorkshire Post Ltd [2000] 1 WLR 2571 463

Galli-Atkinson *v* Seghal [2003] EWCA Civ 697; [2003] All ER (D) 341 (Mar) 78

Galoo Ltd v Bright Grahame Murray [1995] 1 All ER 16 97, 184, 185, 205

Garden Cottage Foods Ltd v Milk Marketing Board [1984] AC 130 *291* 

Gee v Metropolitan Railway (1873) LR 8 QB 161 161

General Cleaning Contractors v Christmas [1953] AC 180 241, 297

Gillick v West Norfolk & Wisbech Area Health Authority [1986] AC 112 311–13, 326

Ginty v Belmont Building Supplies Ltd [1959] 1 All ER 414 *290, 302* 

Glasgow Corp *v* Muir [1943] AC 448 *152* 

Glasgow Corp *v* Taylor [1922] 1 AC 44 239, 260

Glass *v* Cambridge Health Authority [1995] 6 Med LR 91 320

Glass v United Kingdom [2004] 39 EHRR 15 311

Gloster v Chief Constable of Greater Manchester Police [2000] PIQR 114 398

Godfrey *v* Demon Internet [1999] 4 All ER 342 456, 442 Gold v Haringey Health Authority [1987] 2 All ER 888 322 Goldman *v* Hargrave [1966] 2 All ER 989; [1967] 1 AC 645 117, 123, 351, 353, 373, 375, 379 Goldsmith v Bhoyrul [1997] 4 All ER 286 471 Goodwill v British Pregnancy Advisory Service [1996] 1 WLR 1397 106 Gore *v* Stannard [2012] EWCA Civ 1248; [2013] 1 All ER 694 391 Gorringe v Calderdale Metropolitan Borough Council [2004] 2 All ER 326 118, 126, 127 Gorris v Scott (1874) 9 LR Exch 125 287 Gough v Thorne [1966] 1 WLR 1387 216 Gran Gelato v Richcliff Ltd [1992] 1 All ER 865 105 Grant v Australian Knitting Mills Ltd [1936] AC 85 265.266 Gravil v Carroll [2008] EWCA Civ 689; [2008] All ER (D) 234 (Jun) 525 Gray v Thames Trains Ltd [2009] UKHL 33; [2009] 4 All ER 81 203, 204, 222, 223, 226, 229 Greater Nottingham Co-operative Society v Cementation Piling & Foundations Ltd [1988] 2 All ER 971 98 Greatorex v Greatorex [2000] 4 All ER 769 74 Green v Chelsea Waterworks Co (1894) 70 LT 547 388 Greene v Associated Newspapers [2005] QB 972 471 Greenhalgh v British Railways Board [1969] 2 QB 286 236 Greenock Corpn v Caledonian Railway [1917] AC 556 387 Gregg v Scott [2005] 2 AC 176; [2005] 4 All ER 812 169, 176, 183, 184, 187, 205, 324 Griffiths v Arch Engineering Co [1968] 3 All ER 217 266, 267 Grobbelaar v News Group Newspapers Ltd [2002] 1 WLR 3024; [2001] 2 All ER 437 431, 462, 463, 549 Group B Plaintiffs v Medical Research, See CJD Litigation Groves v Lord Wimborne [1898] 2 QB 402 282, 286, 293 Guardian News and Media Ltd, Re [2010] UKSC 1 500 Guzzardi v Italy (Application No 7367/76) (1980) 3 EHRR 333, ECtHR 417 Gwilliam v West Hertfordshire Hospital NHS Trust [2002] 3 WLR 1425 242 Hague v Deputy Governor of Parkhurst Prison; Weldon *v* Home Office [1991] 3 All ER 733; [1992] 1 AC 58 415 Hale v Jennings Bros [1938] 1 All ER 579 386, 387

Haley v London Electricity Board [1965] AC 778 49, 156

Hall *v* Holker Estate [2008] EWCA Civ 1422 *164* Hall *v* Simons [2000] 3 All ER 673 *54*, *55*, *64* 

Halsey *v* Milton Keynes General NHS Trust [2004]

- EWCA Civ 576; [2004] 4 All ER 920 180
- Hambrook v Stokes Bros [1925] 1 KB 141 68
- Hamilton v Al Fayed [2000] 2 All ER 224 455
- Harris v Birkenhead Corp [1976] 1 WLR 279 234
- Harris *v* James (1876) 45 LJQB 545 354
- Harrison *v* British Rail Board [1981] 3 All ER 679 228 Hartley *v* Mayoh & Co [1954] 1 QB 383 287

Hartman v South Essex Mental Health and

- Community Care NHS Trust [2005] IRLR 293 300 Haseldine *v* Daw [1941] 2 KB 343 242
- Hatton *v* Sutherland [2002] EWCA Civ 76; [2002] 2 All ER 1 *74, 301*
- Hatton *v* United Kingdom (2003) 37 EHRR 611; [2003] All ER (D) 122 (Jul) *299, 300, 370*
- Hawley v Luminar Leisure Ltd [2006] All ER (D) 158 (Jan) 521
- Hay v Hughes [1975] QB 790 562
- Hayden *v* Hayden [1992] 4 All ER 681 563, 564
- Haynes v Harwood [1935] 1 KB 146 117, 122, 227
- Hayward *v* Thompson [1981] 3 WLR 471 438, 439
- Heaton v Axa Equity & Law Assurance Society Ltd [2002] 2 All ER 961 *531*

Hedley Byrne & Co Ltd *v* Heller & Partners Ltd [1964] AC 465; [1963] 2 All ER 575 *39*, *41*, *45*, *47*, *57*, *58*, *59*, *80*, *87*-*91*, *98*-*101*, *104*-*9*, *114*, *115*, *256*, *507* 

Heil v Rankin [2000] 2 WLR 1173 558, 559, 569

Hellewell *v* Chief Constable of Derbyshire [1995] 1 WLR 804 *486* 

- Hemmens *v* Wilson Browne [1993] 4 All ER 826 *52, 338*
- Hemmings v Stoke Poges Golf Club [1920] 1 KB 720 338
- Henderson v H E Jenkins & Sons [1970] AC 282 164

Henderson *v* Merrett Syndicates Ltd [1994] 3 All ER 506; [1995] 2 AC 145 *42*, *47*, *59*, *90*, *106*, *108–10*, *115*, *144* 

- Herd *v* Weardale Steel Coal & Coke Co Ltd [1915] AC 67 416, 425, 426
- Herring v Boyle (1834) 1 Cr M&R 377 416
- Hevican v Ruane [1991] 3 All ER 65 77
- Hewison *v* Meridian Shipping PTE and others [2002] EWCA Civ 1821; [2003] ICR 766 226
- Hey v Moorhouse (1839) 6 Bing NC 52 333
- Hickman v Maisey [1900] 1 QB 752 332, 333
- Higgs *v* Foster [2004] EWCA Civ 843; [2004] All ER (D) 21 (Jul) *249*
- Hilder v Associated Portland Cement Manufacturers Ltd [1961] 1 WLR 1434 156

Hill v Chief Constable of West Yorkshire Police [1988] 2 All ER 238 54, 130, 133, 135, 138 Hinz v Berry [1970] 2 QB 40 559 Holbeck Hall Hotel v Scarborough Borough Council [2000] 2 All ER 705 352, 375 Holden v White [1982] 2 WLR 1030 236 Hollywood Silver Fox Farm v Emmett [1936] 2 KB 468 362 Holmes v Wilson (1839) 10 A & E 503 333 Holt v Payne Skillington [1996] PNLR 179 41 Holtby v Brigham & Cowan (Hull) Ltd [2000] 3 All ER 421 170, 187 Home Office v Dorset Yacht Co Ltd [1970] 2 All ER 294 47, 117, 121, 122, 128, 134, 141, 196, 200 Hone v Six Counties Retail Ltd [2006] IRLR 49 301 Horrocks v Lowe [1974] 2 WLR 282 469 Hotson v East Berkshire Area Health Authority [1987] 2 All ER 909; [1987] AC 750 174, 182, 184, 205, 324 Housecroft v Burnett [1986] 1 All ER 332 558 Howard Marine Dredging Co v Ogden & Sons [1978] QB 574 89 Hucks v Cole (1968) 112 Sol Jo 483 318 Hudson v Ridge Manufacturing Co Ltd [1957] 2 QB 348 295, 303 Hughes v Lord Advocate [1963] AC 837 190, 191, 205, 240 Hughes v National Union of Mineworkers [1991] 4 All ER 355 130 Hulton & Co v Jones [1910] AC 20 438 Hunt v Severs [1994] 2 All ER 385 558, 568 Hunter v British Coal Corp [1998] 2 All ER 97 70, 71 Hunter v Canary Wharf Ltd [1996] 1 All ER 482 (CA); [1997] AC 655; [1997] 2 All ER 426 (HA) 345, 346, 348, 350, 356, 359, 360, 365, 372, 373, 374, 375, 384, 420, 421 Hunter v Chief Constable of West Midlands [1981] 3 All ER 727 55 Hurley v Dyke [1979] RTR 265 265 Hurst v Picture Theatres Ltd [1915] 1 KB 1 336 Hussain v Lancaster City Council [1999] 4 All ER 125 355 Huth v Huth [1915] 3 KB 32 441, 475 ICI Ltd v Shatwell [1965] AC 656 209, 210, 290 Innes v Wylie (1844) 1 Car & Kir 257 412 Inverugie Investments Ltd v Hackett [1995] 1 WLR 713 (HL) 338 Iqbal v Prison Officers Association [2009] EWCA Civ 1312 409, 416 Island Records Ltd, ex parte [1978] Ch 122 287 Iwanczuk v Poland Application No 25196/94 (unreported, 15 November 2001) 422

J (a minor), Re [1992] 2 FLR 165 314 JEB Fasteners v Marks Bloom & Co [1983] 1 All ER 583 95 JT (adult: refusal of medical treatment), Re [1998] 1 FLR 48 314 Jaensch v Coffey (1984) 54 ALR 417 77, 78 Jagger v Darling [2005] EWHC 683 (Ch) 497 Jameel v Dow Jones & Co [2005] EWCA Civ 75 429 Jameel v Wall Street Journal Europe SPRL [2007] 1 AC 359; [2006] 4 All ER 1279; [2006] 3 WLR 642, (HL), *reversing* [2005] 4 All ER 356 (CA), *affirming* [2003] EWHC 2945 (QB), [2004] 2 All ER 92, QBD 429, 462, 463, 465, 466, 468, 473, 498 James McNaughten Paper Group Ltd v Hicks Anderson & Co [1991] 1 All ER 134 96 Jameson v Central Electricity Generating Board [1999] 2 WLR 141 531 Jan de Nul (UK) Ltd v AXA Royale Beige SA [2002] 1 All ER (Comm) 767 366 Janvier v Sweeney [1919] 2 KB 316 419, 421 Jaundrill v Gillet (1996) Times, 30 January 400 Jayes v IMI (Kynoch) Ltd [1985] ICR 155 217, 220 Jebson v Ministry of Defence [2000] 1 WLR 2055 120 Jeynes v News Magazines Ltd [2008] EWCA Civ 130 435 Jobling v Associated Dairies Ltd [1982] AC 794 180, 181,204 John Monroe (Acrylics) Ltd v London Fire and Civil Defence Authority [1997] 2 All ER 865 52, 53, 56, 129 John Summers and Sons Ltd v Frost [1955] AC 740 288 John v MGN Ltd [1996] EMLR 229 431, 473 Johnson v BJW Property Developments Ltd [2002] 3 All ER 574 390 Johnson v Coventry Churchill International Ltd [1992] 3 All ER 14 297 Johnstone v Bloomsbury Health Authority [1991] 2 All ER 293 40 Jolley *v* Sutton London Borough Council [1998] 3 All ER 559; [1998] 1 WLR 1546 (CA); [2000] 3 All ER 409; [2000] 1 WLR 1082 (HL) 159, 191, 240, 248 Jones v Boyce (1816) 171 ER 540 152, 217 Jones v Ruth [2011] EWCA Civ 804; [2012] 1 WLR 1495 423 Jones v Livox Quarries Ltd [1952] 2 QB 608 223, 226 Jones v Wright [1991] 2 WLR 814 (QBD); reversed in part [1991] 3 All ER 88 (CA) 76 Joseph v Spiller [2010] UKSC 53 432, 447, 448, 450 Joyce v O'Brien [2013] EWCA Civ 546; [2014] 1 WLR 70 222

#### TABLE OF CASES

Joyce v Sengupta [1993] 1 WLR 337 430, 510 Junior Books Ltd v Veitchi Ltd [1983] 1 AC 520 46, 98, 100, 101, 256, 257, 267 K v Secretary of State for The Home Department [2002] EWCA Civ 775 122 K and another v Dewsbury Healthcare NHS Trust, See D v East Berkshire Community Health NHS Trust K and another v Oldham NHS Trust, See D v East Berkshire Community Health NHS Trust Kaye v Robertson [1991] FSR 62 61, 481, 486, 504, 510 Kearns v General Council of the Bar [2003] 2 All ER 534 475 Keenan v United Kingdom (2001) 10 BHRC 319 203 Kelsen v Imperial Tobacco Co [1957] 2 QB 334 334 Kemsley v Foot [1952] AC 345 448, 449 Kennaway v Thompson [1981] QB 88 363 Kent v Griffiths [2000] 2 WLR 1158 56, 128, 135 Keown v Coventry Healthcare NHS Trust [2006] 1 WLR 953 245, 260 Khatun v United Kingdom (1998) 26 EHRR CD 212 350 Khorasandjian v Bush [1993] 3 WLR 476 348, 412, 419, 423 King v Sussex Ambulance NHS Trust [2002] ICR 1413 157 Kirkham v Chief Constable of the Greater Manchester Police [1990] 3 All ER 246 202, 209, 222 Knightley v Johns [1982] 1 All ER 851 58, 199 Knowles v Liverpool City Council [1993] 4 All ER 321 296 Knupffer v London Express Newspaper Ltd [1944] AC 116 440 Kubach v Hollands [1937] 3 All ER 907 267 Kuddus v Chief Constable of Leicestershire Constabulary [2001] 3 All ER 193 549-51 LNS v Persons Unknown [2010] EWHC 119 (QB) 503 Lagden v O'Connor [2004] 1 All ER 277 195 Lamb v Camden Borough Council [1981] QB 625 197, 200 Lane v Holloway [1968] 1 QB 379 413 Lange v Atkinson (No 2) (2000) 8 BHRC 500 462 Lange v Australian Broadcasting Corp (1997) 2 BHRC 513 462 Langridge v Levy (1837) 2 M & W 337 507 Latimer v AEC Ltd [1953] AC 643 160, 296 Law Society v KPMG Peat Marwick [2000] 4 All ER 541 96 Law Society v Sephton [2006] 3 All ER 401 536

Lawrence v Fen Tigers [2014] UKSC 13; [2014] 2 All ER 622 xv, 344, 358, 364, 367, 368 League Against Cruel Sports v Scott [1986] QB 240 332 Leakey *v* National Trust for Places of Historic Interest or Natural Beauty [1980] QB 485 352-5, 371, 373, 375, 379, 380, 389 Leigh & Sillavan Ltd v Aliakmon Shipping Co Ltd (The Aliakmon) [1986] 1 AC 785 102, 111, 115 Lennon v Metropolitan Police Commissioner [2004] 2 All ER 266 59, 90 Letang v Cooper [1965] 1 QB 232 409, 540 Lewis v Daily Telegraph [1964] AC 234 435, 436 Lewis v Tims [1952] AC 676 419 Liebeck v McDonald's Restaurants Ltd [1994] Extra LEXIS 23; 1995 WL 360309 (Bernalillo County, N.M. Dist. Ct. 1994) 277 Liesbosch Dredger v SS Edison [1933] AC 448 195, 196 Limpus v London General Omnibus Co (1862) 1 H&C 526 *523* Lippiat *v* South Gloucestershire Council [1999] 4 All ER 149 355 Lister v Hesley Hall Ltd [2002] 1 AC 215; [2001] 2 All ER 769 (HL) 522-6 Lister v Romford Ice & Cold Storage Ltd [1957] AC 555 526.529 Llandudno UDC v Woods [1889] 2 Ch 705 339 Lloyd v Grace Smith & Co [1912] AC 716 526 Lloyds Bank v Savory [1933] AC 201 153 London Artists Ltd v Littler [1969] 2 All ER 193 463 Lonrho v Shell Petroleum Co (No 2) [1981] 2 All ER 456; [1982] AC 173 281, 284, 286, 291, 302 Lorsé v The Netherlands Application 52750/99 (unreported) 4 February 2003 422 Loutchansky v Times Newspapers (No 2) [2002] 1 All ER 653 442-4, 470 Lowe v Guise [2002] QB 1369 558 Lowery v Walker [1911] AC 10 236 Lucas-Box v News Group Newspapers Ltd [1986] 1 WLR 147 447 Luxmoore-May v Messenger May Baverstock [1990] 1 All ER 1067 153 M (a minor) v Newham London Borough Council, See X (minors) v Bedfordshire County Council M v Hampshire County Council, See X (minor) v Bedfordshire County Council

MB (medical treatment), Re [1997] 2 FLR 426 314

MS v ATH [2003] QB 965 564

McCall v Abelesz [1976] QB 585 284

McCartan Turkington Breen (a firm) v Times Newspapers Ltd [2000] 4 All ER 913 458 McCullough v May [1947] 2 All ER 845 512 McDermid v Nash Dredging and Reclamation Co Ltd [1987] AC 906 297, 522 McFarlane v EE Caledonia Ltd [1994] 1 All ER 1 68, 71, 78 McFarlane v Tayside Health Authority [2000] 2 AC 59 107 McGeown v NI Housing Executive [1994] 3 All ER 53 236 McGhee v National Coal Board [1973] 1 WLR 1 23 169-71, 173, 176, 179, 182, 204, 323 McHale v Watson [1966] ALR 513 151, 152 McKenna v British Aluminium Ltd (2002) Times, 25 April 350, 384 McKennitt *v* Ash [2006] All ER (D) 02 (Feb) (QB); [2007] 3 WLR 194 (CA) 493, 496-8 McKenny v Foster (t/a Foster Partnership) [2008] All ER (D) 73 (Mar); [2008] EWCA Civ 173 402 McKew v Holland, & Hannen & Cubbitts (Scotland) Ltd [1969] 3 All ER 1621 200, 219 McKinnon Industries Ltd v Walker [1951] 3 DLR 577 361, 374 McLoughlin v Jones [2002] 2 WLR 1279 68, 75, 77, 78, 80, 81 McLoughlin v O'Brian [1983] AC 410 68, 77 McMullin v ICI Australia Operations Pty Ltd (1997) 72 FCR 1 112 McWilliams v Sir William Arrol & Co Ltd [1962] 1 WLR 295 186, 289 Maga v Roman Catholic Archdiocese of Birmingham [2010] EWCA Civ 256 525 Maguire v Sefton Metropolitan Borough Council [2006] 1 WLR 2550 235 Mahon v Osborne [1939] 2 KB 14 162, 320 Mahon v Rahn (No 2) [2000] 4 All ER 41 456 Majrowski v Guys and St Thomas NHS Trust [2006] 4 All ER 395 519 Malec v JC Hutton Pty Ltd (1990) 64 ALJR 316 181 Malone v Lasky [1907] 2 KB 141 348 Malone v Metropolitan Police Commissioner [1979] Ch 344 488 Malyon v Plummer [1964] 1 QB 330 563 Manchester Airport plc v Dutton [2000] QB 133 335 Mansfield v Weetabix Ltd [1998] 1 WLR 1263 151 Mapp v News Group Newspapers Ltd [1998] 2 WLR 260 435 Marc Rich & Co v Bishops Rock Marine Co Ltd and Others (*The Nicholas H*) [1995] 3 All ER 307; [1995] 3 WLR 227 48, 102, 258 Marcic v Thames Water Utilities [2004] 1 All ER 135

(HL); reversing [2002] 2 All ER 55, (CA); reversing in

part [2001] 3 All ER 698 (Tech & Constr Ct) 353, 361, 369, 371, 375, 392 Mariola Marine Corp v Lloyd's Register of Shipping (The Morning Watch) [1990] 1 Lloyd's Rep 547 97 Market Investigations Ltd v Minister of Social Security [1969] 2 QB 173 520 Mason v Levy Auto Parts of England Ltd [1967] 2 QB 530 374, 381 Matthews v Ministry of Defence [2003] 1 All ER 689 Matthews v Wicks (1987) Times, 25 May 404 Mattis v Pollock [2003] 1 WLR 2158 525 Maxim's Ltd v Dye [1977] 1 WLR 1155 512 Maynard *v* West Midland Regional Health Authority [1985] 1 All ER 635 318 Meah v McCreamer (No 1) [1985] 1 All ER 367 203 Meah v McCreamer (No 2) [1986] 1 All ER 943 203 Meering *v* Grahame-White Aviation Co Ltd (1920) 122 LT 44 416 Merivale v Carson (1888) 20 QBD 275 451 Merrett v Babb [2001] 3 WLR 1 60, 91, 93 Mersey Docks & Harbour Board *v* Goggins & Griffith (Liverpool) Ltd [1947] AC 1 521 Metropolitan Asylum District v Hill (1881) 6 App Cas 193 368 Metropolitan International Schools Ltd (t/a SkillsTrain and/or Train2Game) v Designtechnica Corpn (t/a Digital Trends) [2009] EWHC 1765 (QB); [2010] 3 All ER 548 441, 442 Midland Bank Trust Co Ltd v Hett, Stubbs & Kemp (a firm) [1979] Ch 384 39, 536 Miles v Forest Rock Granite Co (Leicestershire) Ltd (1918) 34 TLR 500 385 Miller v Jackson [1977] QB 966 361, 363, 367 Mineral Transporter, The, See Candlewood Navigation Corp Ltd v Mitsui OSK Lines Ltd Ministry of Justice v Carter [2010] EWCA Civ 694 319 Mirvahedy v Henley [2003] 2 All ER 401 397, 398, 401, 406 Mitchell v Glasgow City Council [2009] UKHL 11 24, 118, 121-3, 126, 128, 129, 355 Monk v Warbey [1935] 1 KB 75 283 Monsanto plc v Tilly [2000] Env LR 313 337 Monson v Tussauds Ltd [1894] 1 QB 671 432 Morgan Crucible Co plc v Hill Samuel Bank Ltd [1991] 1 All ER 148 97 Morgan v Odhams Press Ltd [1971] 1 WLR 1239 439, 474, 476 Morgans v Launchbury [1973] AC 127 528

*Morning Watch, The, See* Mariola Marine Corp *v* Lloyd's Register of Shipping

#### TABLE OF CASES

Morris v Murray [1990] 3 All ER 801 210-12 Morris (t/a Soundstar Studio) v Network Rail Infrastructure Ltd [2004] All ER (D) 342 (Feb) 360 Morrison Sports Ltd *v* Scottish Power UK plc [2010] UKSC 37 286 Morrison Steamship Co Ltd v Greystoke Castle [1947] AC 265 86 Mosley v News Group Newspapers [2008] All ER (D) 322 498 Mosley v United Kingdom [2011] ECHR 48009/08; [2011] All ER (D) 66 (May) 501 Mowan v London Borough of Wandsworth [2000] All ER (D) 2411 (Dec) 355 Moy v Pettiman Smith [2005] UKHL 7 155 Muirhead v Industrial Tank Specialities Ltd [1986] QB 507 100, 267 Mullaney v Chief Constable of West Midlands Police [2001] All ER (D) 191 (May) 135 Mullin v Richards [1998] 1 All ER 920 151, 216 Murphy v Brentwood District Council [1990] 2 All ER 908 35, 47, 90, 100, 103, 104, 110, 115, 257, 258, 261, 267 Murphy v Culhane [1977] QB 94 222 Murray v Express Newspapers plc [2008] Fam Law 732 495, 503 Murray v Ministry of Defence [1988] 2 All ER 521 416 Musgrove v Pandelis [1919] 2 KB 43 391 Mutual Life & Citizens Assurance Co v Evatt [1971] AC 793 89 N v Chief Constable of Merseyside Police [2006] EWHC 3041 525 NHS Trust A v M; NHS Trust B v H [2001] 2 WLR 942 24, 308, 309 NHS Trust, An v MB [2006] 2 FLR 319 308, 314 Nash v Sheen [1953] CLY 3726 413 Natural Life Health Foods Ltd v Williams [1998] 2 All ER 577 110 Nettleship v Weston [1971] 2 QB 691 11, 27, 150, 210, 211, 566 New York Times v Sullivan, See Sullivan v New York Times Newstead v London Express Newspapers Ltd [1940] 1 KB 377 438 Ng Chum Pui v Lee Chuen Tat [1988] RTR 298 163 Nicholas H, The, See Marc Rich & Co v Bishop Rock Marine Nichols v Marsland (1876) 2 Ex D 1 387 Niemietz v Germany (1993) 16 EHRR 355 494 Nitrigin Eireann Teoranta v Inco Alloys Ltd [1992] 1 All ER 854 258

Norwich City Council v Harvey [1989] 1 All ER 1180 84,99 OLL Ltd v Secretary of State for Transport [1997] 3 All ER 897 56, 129, 138 OBG Ltd v Allan [2007] 2 WLR 920 6, 10 O (a minor), Re [1993] 2 FLR 149 311 Ogwo v Taylor [1988] AC 431 235, 241, 260 O'Kelly v Trusthouse Forte plc [1983] ICR 728 520 Orchard v Lee [2009] EWCA Civ 295 152 Orme v Associated Newspapers Ltd (1981) The Times, 4 February 440 Ormrod v Crosville Motor Services [1953] 1 WLR 1120 528 Oropesa, The [1943] P 32 199 O'Rourke v Camden London Borough Council [1997] 3 WLR 86 283 O'Shea v MGN Ltd [2001] EMLR 40 439 Osman v Ferguson [1993] 4 All ER 344 130, 134, 138 Osman v United Kingdom [1999] FLR 193 (ECHR) 23, 54, 64, 119, 123, 131, 134, 138, 139, 142, 147 Overseas Tankship (UK) Ltd v Miller Steamship Co Pty Ltd (The Wagon Mound No 2) [1966] 2 All ER 709; [1967] 1 AC 617 159, 248, 365, 373, 375 Overseas Tankship (UK) Ltd v Morts Dock & Engineering Co (The Wagon Mound No 1) [1961] AC 388 188-90, 192, 194, 196, 205, 362, 566 Owens v Brimmell [1977] 2 WLR 943 210, 215, 566 Pacific Associates Inc v Baxter [1990] 1 QB 993 98 Page v Smith [1995] 2 All ER 736 68-70, 72, 73, 82 Page v Smith (No 2) [1996] 3 All ER 272 71 Page Motors Ltd v Epsom & Ewell Borough Council (1982) 80 LGR 337 355 Pakenham-Walsh v Connell Residential [2006] All ER (D) 275 (Feb) 301 Palmer v Tees Health Authority [1999] Lloyd's Rep Med 351 54, 78, 122 Paris v Stepney Borough Council [1951] AC 367 157

Normans Bay Ltd v Coudert Brothers (a firm) [2004]

All ER (D) 458 (Feb) 183

Paris V Stepney Borough Council [1951] AC 367 157 Parkinson v St James and Seacroft University Hospital NHS Trust [2002] QB 266 107

Parry v Cleaver [1970] AC 1 559, 568

Parsons v Uttley Ingham & Co [1978] QB 791 191

Pasley v Freeman (1789) 3 TR 51 506

Pearce v United Bristol Healthcare NHS Trust (1998) 48 BMLR 118 322

Peck v United Kingdom (2003) 36 EHRR 41 488, 500 Pemberton v Southwark London Borough Council [2000] 3 All ER 924 350

- Performance Cars v Abraham [1962] 1 QB 33 170, 180 Perl (P) (Exporters) Ltd v Camden London Borough
- Council [1984] QB 342 *121* Perre *v* Apand Pty Ltd (1999) 198 CLR 180 *60, 112*
- Perry *v* Kendricks Transport Ltd [1956] 1 WLR 85 384-7
- Peters *v* Prince of Wales Theatre (Birmingham) Ltd [1943] 1 KB 73 386
- Phelps *v* London Borough of Hillingdon, Anderton *v* Clwyd County Council, Jarvis *v* Hampshire County Council, *Re* G (a minor) [2000] 4 All ER 504 *141*, *143*, *145*, *285*
- Phillips *v* Britannia Hygienic Laundry Co Ltd [1923] 2 KB 832 283, 284
- Phipps v Rochester Corp [1955] 1 QB 450 240
- Pickett v British Rail Engineering Ltd [1980] AC 136 557
- Pigney v Pointer's Transport Services Ltd [1957] 1 WLR 1121 *201*
- Pirelli General Cable Works Ltd v Oscar Faber & Partners [1983] 2 AC 1 540
- Pitcher *v* Martin [1937] 3 All ER 918 395
- Pitts v Hunt [1990] 3 All ER 344 211, 212, 217, 220, 225, 228, 229, 566
- Platform Home Loans Ltd v Oyston Shipways Ltd [1999] 2 WLR 518 214
- Polemis and Furness, Withy & Co Ltd, *Re* [1921] 3 KB 560 *188*, *189*, *201*
- Pollard v Photographic Co (1888) 40 Ch D 345 485
- Pollard *v* Tesco Stores Ltd [2006] EWCA Civ 393; [2006] All ER (D) 186 (Apr) *271*
- Port Swettenham Authority v TW Wu [1979] AC 580 525
- Portland Management Ltd v Harte [1977] QB 306 335 Practice Note (Official Solicitor: Declaratory
- Proceedings: Medical and Welfare Decisions for Adults who Lack Capacity) [2006] 2 FLR 373 310
- Pride (D) & Partners (a Firm) *v* Institute for Animal Health [2009] EWHC 1617 385
- Prince Radu of Hohenzollern *v* Houston [2008] EWCA Civ 921 466
- R (a minor), Re [1991] 4 All ER 177 313
- R (a minor), Re [1993] 2 FCR 544 311
- R (on the application of Burke) *v* General Medical Council [2006] QB 273 *310*
- R (on the application of Greenfield) *v* Secretary of State for the Home Department [2005] UKHL 14 *560*
- R (on the application of KB) *v* Mental Health Review Tribunal [2004] QB 936; [2003] 3 WLR 185 *560*

- R (on the application of Lumba) *v* Secretary of State for the Home Department; R (on the application of Mighty) *v* Secretary of State for the Home Department [2011] UKSC 12; [2011] 4 All ER 1 418, 548
- R (on the application of Rogers) ν Swindon NHS Primary Care Trust [2006] 1 WLR 2649 316
- R v Billinghurst [1978] Crim LR 553 413
- R v Bournewood Community and Mental Health NHS Trust *ex parte* L [1998] 3 All ER 289 415
- R v Colohan [2001] 2 FLR 757 423
- R v Criminal Injuries Compensation Board, *ex parte* K (minors) [1999] QB 1131 564
- R *v* Deputy Governor of Parkhurst Prison *ex parte* Hague [1992] 1 AC 58 284
- R *v* Ireland [1998] AC 147 412
- R *v* Meade (1823) 1 Lew CC 184 412
- R v Rimmington, R v Goldstein [2006] 1 AC 459 344, 345
- R v Secretary of State for Social Services *ex parte* Hincks (1979) 123 Sol Jo 436 *316*
- R v Secretary of State for Transport *ex parte* Factortame (No 4) [1996] QB 404 *291*
- R v Secretary of State for Transport *ex parte* Factortame (No 7) [2001] 1 WLR 942 *291*
- R v St George (1840) 9 C & P 483 412
- R v Wilson [1955] 1 WLR 493 412
- RHM Bakeries (Scotland) Ltd v Strathclyde Regional Council 1985 SLT 214 *389*
- Rabone *v* Pennine Care Care NHS Trust [2012] UKSC 2 *559, 560, 563*
- Rahman v Arearose Ltd [2001] QB 351 200
- Rainham Chemical Works Ltd *v* Belvedere Fish Guano Co Ltd [1921] 2 AC 465 *380, 381, 389*
- Ramzan *v* Brookwide Ltd [2010] EWHC 2453 (Ch); [2011] 2 All ER 38 *339*, *340*
- Rance v Mid-Downs Health Authority [1991] 1 All ER 801 225
- Ratcliff v Evans [1982] 2 QB 524 509
- Ratcliffe v McConnell [1999] 1 WLR 670 247, 251
- Ratcliffe *v* Plymouth & Torbay Health Authority (1998) PIQR P170 *162*, *320*
- Ravenscroft *v* Rederiaktiebolaget Transatlantic [1991] 3 All ER 73 *77*
- Read v J Lyons & Co Ltd [1947] AC 156 381-5
- Ready Mixed Concrete (South East) Ltd v Minister of Pensions [1968] 2 QB 497 520
- Rees *v* Darlington Memorial NHS Trust [2003] 3 WLR 1091 *107*
- Reeves *v* Commissioner of Police for the Metropolis [2000] 1 AC 360; [1999] 3 All ER 897; [1999] 3 WLR

#### TABLE OF CASES

363 (HL); reversing in part [1998] 2 WLR 401 (CA) 198, 202, 209, 219, 220, 222, 228, 249, 566 Reid v Rush & Tompkins Group plc [1989] 3 All ER 228 41, 294 Revill v Newbery [1996] 1 All ER 291 250 Reynolds v Times Newspapers Ltd [1999] 4 All ER 609; [1999] 3 WLR 1010 459, 461-7, 470, 472, 473, 477 Rhind v Astbury Water Park Ltd [2004] EWCA Civ 756; [2004] All ER (D) 129 (Jun) 249 Richardson v LRC Products Ltd [2000] Lloyd's Rep Med 280 271, 274, 276 Richardson v Pitt-Stanley [1995] ICR 303 284 Rickards v Lothian [1913] AC 263 380, 382 Rigby v Chief Constable of Northamptonshire [1985] 2 All ER 985 337, 338, 384, 546 Rimmer v Liverpool City Council [1984] 1 All ER 930 252, 258 River Wear Commissioners v Adamson (1877) 2 App Cas 743 332 Robb v Salamis Ltd [2007] 2 All ER 97 288 Roberts v Gable [2008] QB 502 467 Roberts v Ramsbottom [1980] 1 WLR 823 150 Robinson v Balmain Ferry Co Ltd [1910] AC 295 416, 426 Robinson v Kilvert (1889) 41 Ch D 88 359, 374 Robinson v Post Office [1974] 1 WLR 1176 194 RockNRoll v News Group Newspapers [20130 EWHC 24 (Ch) 496 Roe v Minister of Health [1954] 2 QB 66 152 Rogers v Whittaker (1992) 175 CLR 479 322 Roles v Nathan [1963] 1 WLR 1117 241, 243, 260 Rondel v Worsley [1969] 1 AC 191 55, 134 Rookes v Barnard [1964] AC 1129 549, 550, 567 Rose v Plenty [1976] 1 WLR 141 536, 523 Ross v Caunters [1979] 3 All ER 580 19, 27 Ross v Fedden (1872) 26 LT 966 380 Rothwell v Chemical and Insulating Co Ltd [2007] 4 All ER 1047 72, 548, 567 Rouse v Squires [1973] QB 889 199 Rowley v Secretary of State for the Department of Work and Pensions [2007] 1 WLR 2861 127 Rushmer v Polsue & Alfieri Ltd [1906] 1 Ch 234 357 Rux v Slough Metals Ltd [1974] 1 All ER 262 290 Ruxley Electronic and Construction Ltd v Forsyth, Laddington Enclosures Ltd v Forsyth [1995] 3 All ER 268; [1996] AC 344 365 Rylands v Fletcher (1865) 3 H&C 774; (1866) LR 1 Exch 265; (1868) LR 3 HL 330 (HL) 6, 12, 26, 27, 214, 329, 342, 350, 354, 373, 374, 377-92, 527, 570, 571

S (adult: refusal of medical treatment), Re [1992] 4 All ER 671 325, 314 S v W (child abuse: damages) [1995] 1 FLR 862 540 Salmon v Seafarers Restaurant [1983] 1 WLR 1264 241 Savage v South Essex Partnership NHS Foundation rust [2008] UKHL 74 203 Scally v Southern Health and Social Services Board [1991] 1 AC 294 42, 294 Schloendorff v Society of New York Hospitals 105 NE 92 (NY 1914) 306 Scott v London and St Katherine's Dock Co (1865) 3 H&C 596 161 Scott v Shepherd (1773) 2 W BI 892 408 Scullion *v* Bank of Scotland plc (t/a Colleys) [2011] EWCA Civ 693; [2011] 1 WLR 3212 93 Seaga v Harper [2008] 1 All ER 965 463, 475 Secretary of State for the Environment, Food and Rural Affairs v Meier [2009] UKSC 11; [2010] 1 All ER 855 331, 339 Sedleigh-Denfield v O'Callaghan [1940] AC 880 351-4, 373, 375 Shelfer *v* City of London Electric Lighting Co [1895] 1 Ch 287 363, 364, 375 Shell UK Ltd v Total Oil [2010] EWCA Civ 180; [2010] 3 All ER 793 102 Shevill v Presse Alliance [1998] 2 AC 18 429 Shiffman v Order of the Hospital of St John of Jerusalem [1936] 1 All ER 557 385 Shine v London Borough of Tower Hamlets [2006] All ER (D) 79 (Jun) 156 Sidaway v Board of Governors of the Bethlem Royal Hospital [1985] AC 871 321, 322, 326 Sienkiewicz v Grief [2009] EWCA Civ 1159 174, 178 Simaan General Contracting Cov Pilkington Glass Ltd [1988] QB 758 99 Simmons v Simmons [1996] CLY 2874, CA 205 Sindell v Abbott Laboratories 607 P 2s 924 (1980) 179 Six Carpenters Case (1610) 8 Co Rep 146A 333 Skinner v Secretary of State for Transport (1995) Times, 3 January 129 Slipper *v* BBC [1991] 1 QB 283 444 Smith v Austin Lifts Ltd [1959] 1 WLR 100 212 Smith v Baker [1891] AC 325 208, 217, 228, 293 Smith v Chief Constable of Sussex Police [2008] UKHL 50; [2008] 3 All ER 977 119, 123, 128, 130, 136-8 Smith v Eric S Bush (a firm); Harris v Wyre Forest District Council [1990] 1 AC 831 59, 85, 59, 90, 92, 108.115

Smith v Kenrick (1849) 137 ER 205 379

Smith v Leech Brain & Co [1962] 2 QB 405 193, 566

Smith v Littlewoods Organisation Ltd [1987] Stone & Rolls Ltd v Moore Stephens (a firm) [2009] 1 All ER 710 117, 119, 121-3 Smith v Manchester Corpn (1974) 17 KIR 1 557 Smith v Northampton County Council [2008] EWCA Civ 181 296 Smith v Scott [1973] Ch 314 355, 383 Smith v Stages [1989] 2 WLR 529 524 Smith v Stone (1647) Sty 65 332 Smith New Court Securities Ltd v Scrimgeour Vickers Ltd [1996] 4 All ER 769 508 473 South Australia Asset Management Corporation v York Montague Ltd [1996] 3 All ER 365; [1996] 3 WLR 87 63, 93, 94, 185, 186, 193 Southwark London Borough Council v Mills [1999] 4 All ER 449 354 Southwark London Borough Council v Williams [1971] Ch 734 337, 546 Sparham-Souter v Town and Country Developments [1976] 1 QB 958 540 Spartan Steel & Alloys Ltd v Martin & Co (Contractors) Ltd [1973] QB 27 85, 101, 115, 267 Spencer (Earl) v United Kingdom (1998) 25 EHRR CD 105 487 Spencer-Franks v Kellogg Brown & Root Ltd [2009] 1 All ER 269 296 Spicer v Smee [1946] 1 All ER 480 359 Spiller v Joseph, See Joseph v Spiller Spring v Guardian Assurance plc [1994] 3 All ER 129 42, 47, 64, 89, 104, 108, 109, 115, 187, 294 258 St George v Home Office [2008] EWCA Civ 1068 219 St George's Healthcare Trust v S [1999] Fam 26 308, 314 St Helens Smelting Co v Tipping (1865) 11 HL Cas 642 356, 357, 375 Standard Chartered Bank v Pakistan National Shipping Corp (No 2) [2002] UKHL 43 214 Stanley v Powell [1891] 1 QB 86 408 Stanley v Saddique [1992] QB 1 562-4 Stansbie v Troman [1948] 1 All ER 599 117, 121, 198 Staples v West Dorset District Council (1995) 93 LGR 536 247 Stapley v Gypsum Mines Ltd [1953] AC 663 218, 219 451 Steel and Morris v United Kingdom (Application No 6841/01) (2005) The Times, 16 February; (2005) 18 BHRC 545, ECtHR 430 Stennett v Hancock [1939] 2 All ER 578 264 423 Stephens v Myers (1830) 4 C&P 349 412 Stern v Piper [1996] 3 All ER 385 435, 456 Stevenson, Jordan and Harrison Ltd v McDonald & Evans (1952) 1 TLR 101 520 Metropolis [1998] QB 498 550

UKHL 39; [2009] 4 All ER 431 225 Storey v Ashton (1869) LR 4 QB 476 524 Stovin v Wise [1996] 3 All ER 801 117, 123, 126, 127, 145.147 Stubbings v Webb [1993] AC 498; [1993] 1 All ER 322 538-40 Sturges v Bridgman (1879) 11 Ch D 852 357, 366-8 Sullivan v New York Times (1964) 376 US 254 462, Sunbolf v Alford (1838) 2 M&W 248 416 Sutherland Shire Council v Heyman (1985) 157 CLR 424; (1985) 60 ALR 1 46, 60, 63 Sutradhar v National Environmental Research Council [2006] UKHL 33; [2006] 4 All ER 490 118 Swain v Natui Ram Puri [1996] PIQR 442 246 Swindle v Harrison [1997] 4 All ER 705 185, 186 Swinney v Chief Constable of Northumbria Police [1997] QB 464; [1999] 11 Admin LR 811 122, 130, 135, 139 Sykes v Harry [2001] 3 WLR 62 253 T (an adult), Re [1992] 4 All ER 649 311, 313, 314 Tai Hing Cotton Mill *v* Liu Chong Bank Ltd [1986] AC 80 39-41 Tamiz v Google Inc [2013] EWCA Civ 68; [2013] 1 WLR 2151 442 Targett v Torfaen Borough Council [1992] 3 All ER 27 Tarry v Ashton (1876) 1 QBD 314 347 Tate & Lyle Industries Ltd v Greater London Council [1983] 2 AC 509 101, 346 Taylor v A Novo (UK) Ltd [2013] EWCA Civ 194; [2014] QB 150 78 Telnikoff v Matusevitch [1992] 2 AC 343 448, 451 Tesco Stores Ltd v Wards Construction (Investment) Ltd (1995) 76 BLR 94 258 Tetley v Chitty [1986] 1 All ER 653 354, 355 Thame v New South Wales (2002) 76 AJLR 1348 81 Theaker v Richardson [1962] 1 WLR 151 455, 441 Theakston v MGN Ltd [2002] EWHC 137 (QB) 496 Thomas v Bradbury, Agnew & Co Ltd [1906] 2 KB 627 Thomas v National Union of Mineworkers [1985] 2 All ER 1 412 Thomas v News Group Newspapers Ltd [2002] EMLR 4 Thompson v Alexander (1992) 59 BLR 77 256 Thompson v Brown [1981] 1 WLR 744 538 Thompson v Commissioner of Police for the

xxix

#### TABLE OF CASES

Thompson v Smiths Shiprepairers (North Shields) Ltd [1984] 1 All ER 881 170 Thompstone *v* Tameside and Glossop Acute Services NHS Trust [2008] EWCA Civ 5; [2008] 2 All ER 553 554 Thomson v Christie Manson & Woods Ltd [2005] All ER (D) 176 (May) 153 Thornton v Shoe Lane Parking Ltd [1971] 2 QB 163 260 Thornton v Telegraph Media Group Ltd [2010] EWHC 1414 429 Times Newspapers Ltd (Nos 1 and 2) v United Kingdom (2009) The Times, 11 March 442 Tinsley v Milligan [1994] 1 AC 340 225 Titchener v British Railways Board [1983] 3 All ER 770 251 Todd v Adam [2002] 2 All ER (Comm) 97 283 Tolley v Fry & Sons Ltd [1931] AC 333 436, 484 Tolstoy Miloslaysky v United Kingdom (1995) 20 EHRR 442, [1996] EMLR 152 430, 472 Tomlinson v Congleton Borough Council [2003] 3 All ER 1122 16, 149, 158, 238, 239, 243, 246, 247, 250, 261 Topp v London Country Buses (South West) Ltd [1993] 3 All ER 448 122, 123 Transco plc v Stockport Metropolitan Borough Council [2004] 2 AC 1; [2004] 1 All ER 589 374, 379, 380, 381, 384, 385, 388, 391, 392 Transco plc v Stockport Metropolitan Borough Council, Reddish Vale Golf Club v Stockport Metropolitan BC [2001] EWCA Civ 212: [2001] All ER (D) 190 (Feb), CA 379 Tremain v Pike [1969] 1 WLR 1556 191 Trent Strategic Health Authority v Jain [2009] UKHL 4; [2009] 1 All ER 957 133 Trevett v Lee [1955] QB 966 369 Turberville (also known as Tuberville) v Savage (1669) 1 Mod Rep 3; 2 Keb 545; [1669] EWHC KB J25 (30 January 1669) 412 Twine *v* Bean's Express Ltd (1946) 62 TLR 458 536, 523 Ultramares Corp v Touche (1931) 174 NE 441 51 Underwager v Salter 22 Fed. 3d 730 (1994) 454 Vacwell Engineering Co Ltd v BDH Chemicals Ltd [1971] 1 QB 88 193 Valasinas v Lithuania Application 44558/98 (unreported, 24 July 2001) 422 Van Colle v Chief Constable of the Hertfordshire Police [2008] UKHL 50; [2008] 3 All ER 977 (HL);

*reversing conjoined appeal* [2007] 3 All ER 122 (CA); *affirming* [2006] EWHC 360 (QB); [2006] 3 All ER 963 (QBD) 24, 119, 123, 125, 128, 130, 136, 138, 139, 147

Various Claimants *v* Institute of the Brothers of the Christian Schools [2012] UKSC 56 *518*, *519*, *520*, *522*, *525*, *528*, *529* 

Vellino *v* Chief Constable of Greater Manchester Police [2002] 1 WLR 218 224

Vernon *v* Bosley (No 1) [1997] 1 All ER 577 *67*, *80* Viasystems (Tyneside) Ltd *v* Thermal Transfers

(Northern) Ltd [2006] QB 510 *521*, *529* Victorian Railway Commissioners *v* Coultas (1888) 13 App Cas 222 *421* 

Vizetelly v Mudie's Select Library Ltd [1900] 2 QB 170 441

Von Hannover v Germany (2005) 40 EHRR 1 489, 493, 495, 496, 498, 500, 503

Von Hannover *v* Germany (No 2) [2012] EMLR 16 495

W (a minor), *Re* [1992] 4 All ER 627 3213, 314

W and D v Meah [1986] 1 All ER 935 203, 551, 567

W v Essex County Council [1998] 3 All ER 111 (CA); [2000] 2 All ER 237 (HL) *75, 79, 142* 

Wagon Mound No 1, *See* Overseas Tankship (UK) Ltd *v* Morts Dock & Engineering Co

Wagon Mound No 2, *See* Overseas Tankship (UK) Ltd *v* Miller Steamship Co Pty Ltd

Wainwright *v* Home Office [2003] UKHL 53; [2003] 4 All ER 969; *affirming* [2001] EWCA Civ 2081; [2002] QB 1334 *11*, *139*, *411*, *420*, *422*, *424*, *481*, *487*, *492*, *500* 

Wainwright v UK (2006) 44 EHRR 809; (2006) *Times*, 3 October; [2006] ECHR 12350/04 *500* 

Wakley v Cooke and Healey (1849) 4 Exch 511 446

Walker v Northumberland County Council [1995] 1 All ER 737 74, 298, 303

Wallace v Newton [1982] 1 WLR 375 397

Walters v North Glamorgan NHS Trust [2002] All ER (D) 87 (Dec) 79

Walton v British Leyland UK Ltd (1978), unreported 265

Waple *v* Surrey County Council [1998] 1 All ER 624 456

Ward *v* Tesco Stores Ltd [1976] 1 WLR 810 *163*, *164* Warriner *v* Warriner [2003] 3 All ER 447 *556* 

Waters *v* Commissioner of Police for the Metropolis [2000] UKHL 50 *295* 

Watkins *v* Secretary of State for the Home Department [2006] 2 All ER 353 *25, 549* 

Watson v Croft Promo-Sport Ltd [2009] EWCA Civ 15; [2009] 3 All ER 249 364, 369 Watt v Hertfordshire County Council [1954] 1 WLR 835 157 Watt v Longsdon [1930] 1 KB 130 459 Watts v Times Newspapers Ltd [1996] 1 All ER 152 459.463 Webb v Times Publishing Co Ltd [1960] 2 QB 535 460 Weiland v Cyril Lord Carpets Ltd [1969] 3 All ER 1006 200 Weir v Chief Constable of Merseyside Police [2006] EWCA Civ 111 525 Weller & Co v Foot and Mouth Disease Research Institute [1966] 1 QB 569 385 Wells v Cooper [1958] 2 All ER 527 155 Wells v Wells [1998] 3 All ER 481 553, 556, 568, 569 Welsh v Stokes [2008] 1 All ER 921 401 Wentworth v Wiltshire County Council [1993] 2 WLR 175 282 West v Shephard [1964] AC 326 558 Wheat v Lacon & Co Ltd [1966] AC 522 234, 259, 260 White and others v Chief Constable of South Yorkshire Police [1999] 1 All ER 1; [1999] 2 AC 455 69, 70, 72-5, 80-2, 90, 105, 106, 109, 300 White *v* Jones [1995] 1 All ER 691 47, 59, 63, 84, 108, 115, 120 Whitehouse v Jordan [1981] 1 All ER 267 317 Wilkins v Dovuro Pty Ltd (1999-2000) 169 ALR 276 113 Wilkinson v Downton [1897] 2 QB 57 407, 408, 419, 421, 422, 424-6 Williams v Hemphill Ltd 1966 SLT 259 524 Williams v Natural Life Health Foods Ltd [1998] 2 All ER 577 108 Williams v Reason [1988] 1 All ER 262 447

Willson *v* Ministry of Defence [1991] 1 All ER 638 555 Wilsher v Essex Area Health Authority [1987] 2 All ER 909 (CA); [1988] 1 All ER 871 (HL) 169-74, 182, 186, 187, 204, 315, 323, 324 Wilson v Pringle [1986] 2 All ER 440 409-12, 425 Wilsons & Clyde Coal Co Ltd v English [1938] AC 57 293, 295, 302 With v O'Flanagan [1936] Ch 575 506 Withers v Perry Chain Co Ltd [1961] 1 WLR 1314 157 Wong v Parkside Health NHS Trust [2003] 3 All ER 932 420.424 Woodland *v* Swimming Teachers Association [2013] UKSC 66; (2013) Times, 1 November 527 Woodward v Mayor of Hastings [1945] KB 174 242 Wooldridge v Sumner [1963] 2 QB 43 207, 211 Worrall v British Railways Board [1999] CA Transcript 684; [1999] All ER (D) 455 223 Wringe v Cohen [1940] 1 KB 229 347, 355 Wyatt v Portsmouth NHS Trust [2005] 1 WLR 3995

308, 315

X (minors) *v* Bedfordshire County Council; M (a minor) *v* Newham London Borough Council); E *v* Dorset County Council; M *v* Hampshire County Council [1995] 2 AC 633; [1995] 3 All ER 353 *127*, *130*, *140–4*, *144*, *223*, *284* 

Yachuk *v* Oliver Blais [1949] AC 386 *157*, *216* Yearworth *v* North Bristol NHS Trust [2009] EWCA Civ 37; [2009] 2 All ER 986 *72*, *548* 

Youssoupoff v Metro-Goldwyn-Mayer Pictures Ltd (1934) 50 TLR 581 432, 433

Yuen Kun-yeu *v* Attorney-General of Hong Kong [1987] 2 All ER 705 *46*, *119* 

Z v UK [2001] 2 FLR 612 23, 54, 64, 131, 285 Ziemniak v ETPM Deep Sea Ltd [2003] 2 All ER (Comm) 283 283

## Table of statutes and other statutory material

Access to Justice Act 1999 16 Access to Neighbouring Lands Act 1992 336, 546 Administration of Justice Act 1982 s 1(1)(b) 559, 568 s 5 558 Animals Act 1971 395, 396, 403, 406 s 2 400-2, 406 s 2(1) 396, 399 s 2(2) 397-401, 404, 406 s 2(2)(a) 398, 400, 401 s 2(2)(b) 398-402 s 2(2)(c) 398, 401 s 3 402, 405 s 4 402-4, 406 s 5 396, 398, 403, 406 s 5(1) 402-4 s 5(2) 212, 402, 403, 405 s 5(3) 402, 403 s 5(4) 405 s 5(5) 404, 406 s 5(6) 404 s 6(2) 396, 406 s 6(3) 396, 406 s 7 339, 403, 404, 406 s 8 404 s 8(1) 404 s 8(2) 405 s 9(1) 405 s 9(3) 405 s 10 405 s 11 403, 405 Betting and Lotteries Act 1934 284

Bill of Rights 1688 Art 9 454

Children Act 1989 *140* Civil Aviation Act 1982 s 76(1)-(2) *334*  Civil Evidence Act 1968 s 11 160 Civil Liability (Contributions) Act 1978 220, 221, 531 s 1 522, 526, 532, 534 s 1(2) 532 s 1(3)-(6) 532 s 2 532-4 s 3 532-4 s 4 531 Companies Act 1985 95 Compensation Act 2006 159, 178 s 1 16, 27, 149, 164 s 3 178, 204, 533 s 3(1) 178 s 3(2) 178 Congenital Disabilities (Civil Liability) Act 1976 21, 268 Consumer Protection Act 1987 12, 262-4, 269-77, 541, 542 Pt 1 269 s 1(2) 269, 270 s 1(3) 269 s 2 279 s 2(1) 269 s 2(2) 269, 275, 278 s 2(2)(b), (c) 270 s 2(3) 270 s 2(3)(a)- (c) 270 s 2(4) 271 s 3(1) 271, 272, 278, 279 s 3(2) 271, 278 s (2)(a)–(c) 271 s 4 275, 276, 279 s 4(1)(a)-(d) 275 s 4(1)(e) 275, 276, 297 s 5(1) 274, 278 s 5(5) 541, 542 s 6(4) 277 s 6(8) 270 s 45(1) 270

s 46(3) 269 s 46(4) 270 Sch 1 541, 542 Contracts (Rights of Third Parties) Act 1999 85 Contributory Negligence Act 1945 206 Copyright (Arts Domain) Act (Germany) s 23(1) 494 Copyright, Designs and Patents Act 1988 s 97(2) 550 Corporation Tax Act 2009 Pt 12 458 Countryside Act 1949 245 Courts Act 2003 s 100 553 s 101 553 Courts and Legal Services Act 1990 s 8 430 Criminal Law Act 1977 s 6 338 Crown Proceedings Act 1947 s 10(1) 23 Damages Act 1996 s 2 553 s 2(1) 553 s 3 562 Damages (Personal Injury) Order 2001, SI 2001/2301 556, 568 Damages (Variation of Periodical Payments) Order 2005, SI 2005/841 553, 554 Data Protection Act 1998 s 13 489 Defamation Act 1952 s 1 432 s 2 433, 474

#### TABLE OF STATUTES AND OTHER STATUTORY MATERIAL

s 3 445, 511 s 5 447 Defamation Act 1996 428, 476 s 1 440-2, 475, 476 s 2-4 439, 444 ss 13-14 455 s 15 457, 458 s 15(1) 468 Sch 457 Sch Pt I 457 Sch Pt 1, para 1 458 Sch Pt II 457, 458 Defamation Act 2013 xv, 428, 430-2, 457, 466, 473 s 1 429, 432 s 1(2) 429 s 2 445 s 3 447, 448 s 4 448, 460, 466, 476, 477 s 4(3) 468 s 4(4) 467 s 5 443, 444, 476 s 5(2), (3) 443 s 7 454, 456 s 8 443, 474 s 9 429, 474 s 11 428 s 13 444 s 14 433 s 16 448 **Defective Premises Act 1972** 252, 255, 541 s 1 257, 261 s 1(1) 255 s 1(5) 541 s 2 255, 257 s 3 253 s 4 253, 254, 261, 355 Directive 85/374/EEC (Product Liability Directive) 269,274 Art 6 274 Art 7(e) 275, 286 Directive 89/391/EEC (Health and Safety Framework Directive) 281 Directive 99/34/EC (Product Liability Amendment Directive) 271 Directive 2003/88/EC (Working Time Directive) 301

Education Act 1944 285 Education Act 1981 143, 285, 286 Education Act 2002 145 Employers' Liability (Compulsory Insurance) Act 1969 284, 294 Employers' Liability (Defective Equipment) Act 1969 303 s 1(1) 295 s 1(3) 295 **European Communities Act 1972** s 2(1) 291 European Convention for the Protection of Human Rights and Fundamental Freedoms 1957 22, 23, 28, 54, 131, 138, 285, 326, 345, 350, 422, 473, 487-500, 560 Art 1 369, 492 Art 2 24, 28, 56, 118, 119, 123, 129, 133, 136-9, 203, 308-10, 417, 563 Art 3 24, 28, 54, 132, 285, 308, 310, 422 Art 5 24, 28, 415, 417, 418 Art 5(1) 418 Art 6 23, 28, 54, 131-3, 138, 502 Art 6(1) 54 Art 7 345 Art 8 22, 24, 28, 132, 310-312, 350, 353, 370, 372, 373, 422, 460, 472, 473, 478-81, 487, 489-91, 493, 494, 496-502, 504 Art 8(1) 349, 369, 488 Art 8(2) 488 Art 10 24, 28, 427, 428, 430, 439, 442, 443, 460, 461, 472, 480, 487, 489-91, 493-7, 499, 501, 502, 504 Art 10(1) 472 Art 10(2) 439, 490 Art 13 54, 285, 500 Art 41 372, 561 Protocol 1 369 Art 1 133, 352, 370 Protocol 4 Art 2 417 Factories Act 1937 282

Factories Act 1937 282 Factories Act 1961 282 s 14 217 s 14(1) 288 Family Law Reform Act 1969 s 8(1) 311, 313 Fatal Accidents Act 1976 201, 413, 559, 562, 563, 567, 569 s 1(1) 201, 562, 569 s 1(3) 562 s 3(3) 563 s 3(4) 563 s 4 563, 564 Financial Services and Markets Act 2000 s 150 281 Fires Prevention (Metropolis) Act 1774 390 s 86 390 French Civil Code Art 1382 61 Guard Dogs Act 1975 403 Hague–Visby Rules 103 Highways Act 1959 s 59 282 Highways Act 1980 s 41 127, 347 s 58 347 Highways (Miscellaneous Provisions) Act 1961 s 1 282 Housing Act 1985 283 Human Rights Act 1998 21, 22, 24, 25, 28, 29, 53, 54, 56, 62, 64, 125, 126, 130-3, 136, 137, 146, 147, 203, 285, 349, 350, 364, 366, 369-72, 374, 422, 428, 460, 472, 473, 479, 484, 487-501, 504, 559, 560, 561 s 1(1) 492 s 2 22 s 2(1) 473 s 3 22 s 6 137, 370, 488, 492 s 6(3) 22, 125 s 7 137, 417, 422, 488 s 8 560 s 8(1) 560, 569 s 8(3) 372, 560 s 8(4) 560 s 12 492. 501 s 12(3) 471, 499 s 12(4) 473, 490, 499

Landlord and Tenant Act 1985 s 11 253, 355 s 12 253, 355 s 13-14 355 Latent Damage Act 1986 540, 542 Law Reform (Contributory Negligence) Act 1945 213, 214, 221, 277, 290, 414, 566 s 1 217, 219, 229 s 1(1) 213, 219 s 4 213, 228 Law Reform (Married Women and Tortfeasors) Act 1935 s 6 221, 531 Law Reform (Miscellaneous Provisions) Act 1934 561, 563, 567, 569 s 1(1) 561, 569 s 1(2) 561 s 1(4) 561 s 1A 561 Law Reform (Personal Injuries) Act 1948 293, 568 s 2(4) 558 Legal Aid, Sentencing and Punishment of Offenders Act 2012 26 Libel Terrorism Protection Act 2008 (New York State, USA) 473 Limitation Act 1980 409, 535, 536, 540, 541 s 2 536, 540, 542 s 11 539, 540 s 11(4) 537, 542 s 11(5) 541, 542 s 11A(3) 277 s 11A(4) 277 s 14 537, 538, 539 s 14(1) 538 s 14(2)-(3) 538, 539 s 14A(4)(a) 540, 542 s 14A(4)(b) 541, 542 s 14B 553, 554 s 32(1) 541 s 33 538-40, 542 s 33(3)(a) 539, 542 Management of Health and Safety at Work Regulations 1999,

SI 1999/3432 281

Maritime Conventions Act 1911 213 Matrimonial Homes Act 1983 349 Mental Capacity Act 2005 306, 307.415 ss 1-3 306 s 5 306 Mental Health Act 1983 226, 308, 415 s 37 204 s 57 312 s 58 312 Merchant Shipping Act 1995 283 Mineral Workings (Offshore Installations) Act 1971 s 11 281 Misrepresentation Act 1967 17 s 2(1) 507

National Parks and Access to the Countryside Act 1949 245 NHS Redress Act 2006 15, 38, 305 Nuclear Installations Act 1965 12, 281

Occupiers' Liability Act 1957 158, 159, 191, 233, 235, 236, 240, 246, 248, 249, 251, 252, 259, 260.374 s 1(1) 235, 260 s 1(2) 235, 260 s 1(3) 246 s 1(3)(a) 235, 259 s 1(3)(b) 235 s 2(1) 243, 261 s 2(2) 158, 159, 237, 238, 247, 259, 260, 374 s 2(3) 243, 261 s 2(3)(a) 239, 260, 261 s 2(3)(b) 241, 261 s 2(4)(a) 242, 261 s 2(4)(b) 241, 261 s 2(5) 212, 243, 261 s 2(6) 235 s 3(1) 244 s 5(1) 235 Occupiers' Liability Act 1984 158, 233, 235, 236, 238, 245, 246, 248, 249, 250, 251, 252, 259, 261 s 1 250

s 1(1) 246, 260 s 1(1)(a) 236, 245, 247 s 1(3) 246, 250, 260, 261 s 1(3)(a) 246 s 1(3)(b) 246, 250 s 1(4) 246, 250, 260, 261 s 1(5) 250, 260, 261 s 1(6) 251, 261 s 1(7) 236 s 2 243 Occupiers' Liability (Scotland) Act 1960 249 Offences against the Person Act 1861 s 45 408

Personal Protective Equipment at Work Regulations 1992, SI 1992/2966 288, 289 Police and Criminal Evidence Act 1984 419 Prison Rules 1964, SI 1964/388 284 Protection from Harassment Act 1997 421, 423, 484, 485, 519 s 1(1) 421, 423 s 1(3) 423 s 3 423 s 6 422 s 7 422 Provision and Use of Work Equipment Regulations 1998, SI 1998/2306 288 Public Order Act 1986 s 14A 333 Rehabilitation of Offenders Act 1974 471 Rent Act 1956 284

Reserve and Auxiliary Forces (Protection of Civilian Interests) Act 1951 s 13(2) 550 Reservoirs Act 1975 388 Sch 2 389 Road Traffic Act 1930 283 Road Traffic Act 1988 127 s 149 228, 566

Sale and Supply of Good Act 1994 17, 262, 278 s 1(1) 84

#### TABLE OF STATUTES AND OTHER STATUTORY MATERIAL

Sale of Goods Act 1979 *17, 99, 100,* 263, 278 s 14(2) *84, 262, 263* s 14(3) *262, 263* School Standards and Framework Act 1988 *145* Securing the Protection of Our Enduring and Established Constitutional Heritage) Act 2010 (USA) *429* Senior Courts Act 1981 s 32 555 s 32A 554 Slander of Women Act 1891 *433*  Social Security (Recovery of Benefits) Act 1997 *559* Solicitors Act 1974 *96* 

Theatres Act 1968 *432* Torts (Interference with Goods) Act 1977 s 11 *214* 

Unfair Contract Terms Act 1977 *92*, *209*, *211*, *243*, *244*, *251*, *260*, *265* s 1(1)(b) *92* s 1(3) *243*, *260*  s 2 92, 212 s 2(1) 210, 212, 244, 260 s 2(2) 92, 212, 244 s 2(3) 210, 212, 244, 260 ss 5-7 92 s 6(2) 263 s 11(3) 92 s 13(1) 92

Water Industry Act 1991 *353, 369, 370, 371* s 94(1)(b) *371* s 209 *389* Workmen's Compensation Act 1897 *294* 

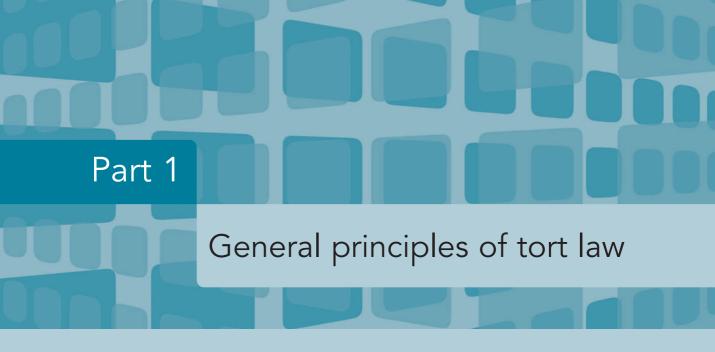
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1 General principles

# General principles

# Objectives

After reading this chapter you will:

- 1. Understand the elements of a tort.
- 2. Have a knowledge of the interests protected by tort law.
- 3. Understand the distinctions between fault and strict liability.
- 4. Have a knowledge of the objectives of tort law.
- 5. Have a critical knowledge of alternative systems of compensation.
- 6. Have a critical knowledge of whether England and Wales have a compensation culture.
- 7. Have a critical understanding of the boundaries of tort law and its links with contract.
- 8. Understand the relationship between tort and human rights legislation.

# Introduction

This chapter will attempt to explain some of the basic principles which underlie the law of tort. Introductory chapters in textbooks are notoriously difficult for students to understand as they are written by people with a detailed knowledge of the subject for people who are new to it. The author will inevitably assume knowledge which the reader will probably not have. Readers are therefore asked to read the chapter and pick up what they can but not to agonise at this stage over material which appears impenetrable. As you progress through the book you will be able usefully to refer back to the introductory chapter.

# What is a tort?

#### Objective 1

A **tort** is a civil wrong in the sense that it is committed against an individual (which includes legal entities such as companies) rather than the state. The gist of tort law is that a person has certain interests which are protected by law. These interests can be protected by a court awarding a sum of money, known as **damages**, for infringement of a protected

of tort' in this chapter for the relationship between tort law and other branches of law.

See The boundaries interest. Alternatively, by the issuing of an injunction, which is a court order, to the defendant to refrain from doing something. There are increasingly limited circumstances where the victim of a tort may avail himself of self-help.

> Other branches of law also defend protected interests and the relationship between these and tort law will be discussed later.

# Elements of a tort

Tort is a remarkably wide-ranging subject and probably the most difficult of all legal areas to lay down all-embracing principles for.

The approach that will be taken at this stage is to lay down a general pattern and then to show some of the main deviations from this pattern.

## The basic pattern

The paradigm tort consists of an *act* or *omission* by the defendant which *causes* damage to the claimant. The damage must be caused by the fault of the defendant and must be a kind of harm recognised as attracting legal liability.

This model can be represented:

act (or omission) + causation + fault + protected interest + damage = liability.

An illustration of this model can be provided by the occurrence most frequently leading to liability in tort, a motor accident.

## Example

A drives his car carelessly with the result that it mounts the pavement and hits B, a pedestrian, causing B personal injuries. The act is A driving the vehicle. This act has caused damage to B. The damage was as a result of A's carelessness, i.e. his fault. The injury suffered by B, personal injury, is recognised by law as attracting liability. A will be liable to B in the tort of negligence and B will be able to recover damages.

## Variations

We will be looking at these elements of a tort in more detail shortly. Now we will look at some of the common variations on the basic model. The elements of act (or omission) and causation are common to all torts. There are certain torts which do not require fault. These are known as torts of strict liability.

#### Example

For breach of statutory duty see Chapter 13. An Act of Parliament makes it compulsory for employers to ensure that their employees wear safety helmets. The employer may be liable in a tort called breach of statutory duty if the employee does not wear a helmet and is injured as a result. This is the case even if the employer has done all they could to ensure the helmet was worn. (See also 'The mental element in tort'.)

In some cases the act or omission of the **defendant** may have caused damage to the **claimant** but the claimant may have no action as the interest affected may not be one protected by law. Lawyers refer to this as **damnum sine injuria** or harm without legal wrong.

#### Example

A opens a fish and chip shop in the same street as B's fish and chip shop. A reduces his prices with the intention of putting B out of business. A has committed no tort as losses caused by lawful business competition are not actionable in tort.

Just in case you thought this was straightforward, there are also cases where conduct is actionable even though no damage has been caused. This is known as *injuria sine damno* and where a tort is actionable without proof of damage it is said to be actionable *per se*.

#### Example

For trespass to land see Chapter 16.

If *A* walks across *B*'s land without *B*'s permission then *A* will commit the tort of trespass to land, even though he causes no damage to the land.

# The interests protected

## Personal security

#### Objective 2

People have an interest in their personal security. This is protected in a number of ways. If one person puts another in fear of being hit, then there may be an action in the tort of **assault**. If the blow is struck, then the person hit may have an action in the tort of **battery**. A person whose freedom of movement is restricted unlawfully may be able to sue for **false imprisonment**. If personal injury is caused negligently, then the claimant may have an action in the tort of **negligence**.

The scope given to the personal security interest expands as society becomes more advanced. Until the last century little attention was paid to the psychiatric damage that can be caused to a person. Someone who witnesses a traumatic event can incur serious mental suffering. The advance of psychiatric medicine and changing views on what is tolerable have led the courts to protect certain aspects of mental suffering, such as psychiatric damage caused by witnessing a negligently caused accident. This is an area of law which is still being worked out by the courts in the context of disasters, such as the Hillsborough football stadium disaster.

In the area of medical treatment, patients have become less willing to accept the word of doctors without question. Litigation in this area has led to the courts having to examine difficult issues such as **consent** to treatment and the right to life. Here law and morality are inextricably mixed. What, for example, is the legal position if a doctor needs to give a blood transfusion to a patient who will die if they do not receive it, but the patient refuses to have the blood transfusion because of his religious beliefs?

Interest in property

For trespass to land see Chapter 16; nuisance see Chapter 17; *Rylands* v *Fletcher* see Chapter 18 and negligence Chapters 2–10.

# Property in the broad sense of the s

Property in the broad sense of the word is protected by tort law. A person has an interest in their land which is protected by a number of torts such as **nuisance**, **Rylands v Fletcher** and *trespass to land*. Interests in personal property are protected by torts such as *trespass to goods* and *conversion*. Where clothing or a car is damaged in a negligently caused accident, then a person may have an action for damages in *negligence*.

## Economic interests

Tort law will give limited protection to economic interests where the defendant has acted unlawfully and has caused **economic loss** to the claimant. These are known as the economic torts. Such protection is limited because the common law has been cautious in drawing the line between lawful and unlawful business practice. This is a line which is largely left to statute to draw. (See **OBG Ltd v Allan** [2007] 2 WLR 920.)

A controversial area, and one which will be dealt with in the chapter on negligence, is the extent of liability for *negligently* caused economic loss. This is an area where tort and contract intersect.

A distinction is drawn between economic loss which is consequential on physical damage (to the person or to property) and 'pure' economic loss.

## Example

A is driving an excavator and negligently severs an electricity cable which leads to a factory. The factory is forced to close down for a day and production is lost as a result. Any production which had been started at the time of the interruption of the supply and is damaged will be classed as damage to property and can be claimed in a negligence action. Any production which has not been started but cannot be carried out and results in loss of profit will be classed as economic loss and will be irrecoverable. Do you think that this distinction makes sense?

## Reputation and privacy

See Chapter 21 for defamation and Chapter 22 for privacy. Increasingly important are a person's interests in their reputation and privacy. Where a person's reputation is damaged by untrue speech or writing, then they may have an action in the tort of *defamation*. There is no specific tort in English law to defend privacy but there have been some interesting developments in this area which are dealt with in the chapter on privacy.

# The role of policy

Lawyers are used to dealing in concepts such as **duty of care**, **remoteness of damage** and fault, etc. When cases are analysed in these terms and there is held to be no liability as there was no duty or the damage was too remote, or the defendant was not at fault, this is referred to as formal conceptualism or black letter law. What is frequently concealed in this terminology is the policy reason behind the decision. Although the lawyer must know the relevant rules of law, and these will be the main area of study in this book, a clear picture will not emerge unless the student is aware of the policy issues which have shaped the decision.

Take another look at the example given in the previous section. The court has the choice of allowing the loss to lie on the factory owner by saying that *A* is not liable, or of shifting

of tort' later in this chapter for the relationship between contract and tort.

See 'The boundaries

the loss to *A* by holding him liable. The court's decision will be explained by saying, for example, that *A* owes no duty to the factory owner in terms of certain kinds of loss or that certain kinds of loss are too remote. But the decision can also be explained in terms of two policy factors. The courts are concerned with opening the floodgates of litigation: for example, if the electricity cable was connected to 50 factories. Closely connected to this is the role of insurance. Most damages in tort are in practice paid by insurance companies. The court's decision will act as a signal to firms as to who will have to insure against this risk. The decision may also be based on who they think is the best insurer.

Traditionally, English judges did not refer to policy when giving decisions but they are now increasingly prepared to state these reasons. The floodgates argument has been prevalent in the development of the law on both **nervous shock** and the recovery of economic loss in negligence. When you study these sections, bear in mind that one of the factors governing the legal rules imposed is the fear of the courts being swamped by a large number of actions and too heavy a burden being placed on the defendant or their insurers.

## The role of insurance

Without insurance the tort system would simply cease to operate. Where a claimant is successful in an action, the damages will normally be paid by an insurance company.

In cases of property damage, insurance may take the form of 'loss', or first-party insurance, which covers loss or damage to the property insured from the risks described in the policy, whether or not the loss occurs through the fault of another party. There is also 'liability', or third-party insurance. This is a matter of contract between the insurer and the insured whereby the insurer promises to indemnify the insured against all sums the insured becomes liable to pay as damages to third parties. The third party must establish the insured's liability to them.

Both first- and third-party insurance are also relevant in cases of personal injuries or death. Three types of first-party insurance are relevant. These are life assurance, personal accident insurance and permanent health insurance. An accident victim who recovers tort damages in respect of the accident will not normally have any first-party insurance money received deducted from the damages. Third-party insurance operates in a similar way to cases of property damage.

The operation of the insurance system can be seen in relation to motor accidents.

### Example

A has taken out first- and third-party (comprehensive) insurance on his car with B insurance company. C has taken out similar insurance on his vehicle with D insurance company. Due to C's negligent driving, A's car is damaged and A suffers serious personal injuries. If A successfully sues C for negligence, then under the third-party insurance of C, D will become liable to pay A's damages. If C's car was damaged in the accident, then D may be liable to reimburse C for this damage under C's first-party insurance.

If A's negligence action was unsuccessful, then he could claim for the damage to his car from B under his first-party insurance, but unless he carried personal accident insurance (which is relatively rare) he would go uncompensated for the personal injuries.

In practice, most cases do not go to court but are settled by the parties. The largest element in *A*'s claim in the above example is likely to be for his personal injuries. If his lawyers have assessed his claim as £500,000, any action may well be settled if fault is not at issue.

The fact that a party is insured is, strictly speaking, disregarded by the court when liability and **quantum of damages** are assessed. However, it is suspected that the tort system would be unable to operate without the underpinning of insurance and that the presence of insurance may have shaped some liability rules. Not many people would be able to meet a damages award of £500,000 and, without insurance, it would be likely that many claimants would go uncompensated or receive only partial **compensation**. The fact that the defendant is insured in certain types of cases means that the court can set the standard of care at a higher level so as to compensate more people. This is particularly the case where insurance is compulsory, such as in motor accident cases. A driver must carry third-party insurance by law. Similarly, an employer must be insured against any damages an employee may recover against him in respect of injury at work.

This advantage has a price in the control which insurance has over the conduct of litigation. The insurer's right of subrogation combined with the terms of insurance policies will give the insurer complete control over the litigation process, although the case will be brought in the insured's name.

#### Example

A runs into the back of B's car while B is stationary at traffic lights. This causes £1,000 worth of damage to B's car. B is comprehensively insured and the insurer pays for the repairs to the car. Normally, A would allow his insurers to deal with the claim and, assuming liability is admitted, either a 'knock for knock' agreement between the insurance companies would operate, or A's insurers would reimburse B's insurers. If A decides not to use his insurance company as he thinks it would badly affect his no-claims discount, then A can be sued for the £1,000 by B's insurers exercising their right of subrogation. The action would be brought in B's name.

The insurance principle can also be seen at work in professional indemnity policies. A solicitor or accountant will carry indemnity insurance in case they are sued for professional negligence. The damages in such actions can be very high and insurance is essential to the operation of the system.

Insurers pay out 94 per cent of tort compensation and in some areas of tort law have a considerable influence on the tort system. This may happen in one of two ways. The first is the impact on legislation and judicial decisions. If legislative change is being contemplated, the impact on insurance will be taken into account by Parliament. Impact on judicial decisions is harder to assess, as few judges acknowledge the effect of insurance on their decisions. (But see *Barker v Corus UK Ltd* [2006] 3 All ER 785.) The second is in the actual operation of the tort system. As the insurance companies are effectively the paymasters, they have a large say in its operation. Insurers determine which cases go to court. Only 1 per cent of all claims made go to court and far fewer go on appeal and appear in the law reports. Which cases are appealed may be determined by the insurer and one factor in their decision not to appeal may be that they want a point of law to remain uncertain. Other cases are settled by the insurers. For reasons of cost an insurer may wish to settle a case where in strict legal terms the claim might not succeed in court. Conversely, a party might be coerced by the insurer into accepting less on a settlement than they would have received if they had gone to court.

The rules of law as stated in this book may bear little resemblance to the practice of tort law, particularly in the area of personal injuries.

See Chapter 9 for Barker v Corus UK Ltd.

# Fault and strict liability

#### Objective 3

As we saw previously, it may not be sufficient for claimants to prove that the defendant's act or omission caused them damage in order to succeed in an action. It may also be necessary for the claimant to show that the defendant was at fault. Fault in tort means **malice**, **intention** or negligence. Where fault does not have to be proved it is said to be a strict liability tort.

The history of fault in tort law is connected to policy and stems from the nineteenth century. At this time the availability of insurance was extremely limited and damages would usually be paid personally by the defendant. In order to protect developing industries, the courts evolved a system of tort that usually required proof of fault in order for an action to succeed. The economic argument in favour of fault was supported by the moral and social arguments that fault-based liability would deter people from anti-social conduct and it was right that bad people should pay. One consequence of this development was that workers in industry who suffered industrial accidents were largely deprived of compensation.

English law has never succeeded in ridding itself of this nineteenth-century legacy and fault remains as the basis of most tort actions. Understanding of the principle is made more difficult as the spread of insurance has meant that the courts have been able to increase the standard of conduct required in certain situations, while retaining the language of moral wrongdoing. It has been shown that many errors by car drivers which are classed as being negligence (fault) are statistically unavoidable. Where this is the case, the moral and deterrent arguments for fault are certainly reduced if not extinguished. Further problems are caused by the fact that a tort judgment is rarely paid by the defendant themselves but by their insurer. What has happened is that fault has often moved away from being a state of mind to being a judicially set standard of conduct which is objectively set for policy reasons.

#### Example

A was operated on by surgeon B. Something went wrong during the operation and A is now incapable of looking after himself. A sues B for negligence. If the action is successful, then A will be awarded £500,000 damages. The question in the case will be whether B was negligent (at fault). At what level should the court set the standard? In order to compensate as many victims of medical accidents as possible, the standard should obviously be set very high. But if this is done, the damages which are paid out by the health authority will remove money which could otherwise be used for patient treatment. The standard will therefore be set at a level which is dictated by policy.

There are three states of mind which a student needs to be aware of in tort law. These are *malice, intention* and *negligence*. Where a tort does not require any of these it is said to be a tort of strict liability.

## Malice

Malice in tort has two meanings. It may be: (a) the intentional doing of some wrongful act without proper excuse; (b) to act with some collateral or improper motive. It is (b) which is usually referred to.